



Annual  
Financial Statements  
and  
Independent Auditors' Reports

Jackson County, Illinois  
Fiscal Year Ended  
November 30, 2020



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## Introductory Section



OFFICE OF THE  
COUNTY BOARD  
JACKSON COUNTY, ILLINOIS

July 28, 2021

**To the Members of the Jackson County Board, Elected Officeholders of Jackson County, and Citizens of Jackson County:**

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the annual financial report of Jackson County for the fiscal year ended November 30, 2020.

This report consists of management's representations concerning the finances of Jackson County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of Jackson County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of Jackson County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, Jackson County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Jackson County's financial statements have been audited by Kerber, Eck & Braeckel, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Jackson County for the fiscal year ended November 30, 2020, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that Jackson County's financial statements for the fiscal year ended November 30, 2020, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of Jackson County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.



GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A. Jackson County's MD&A can be found immediately following the report of the independent auditors.

### Profile of the Government

Jackson County, incorporated January 10, 1816, is located in the southwestern part of the State of Illinois. Jackson County currently occupies a land area of 588 square miles and serves a population of 60,218 (2010 census). Jackson County is empowered to levy a property tax on real property located within its boundaries.

Jackson County operates under the county board form of government. Policy-making and legislative authority are vested in the county board consisting of fourteen members, two members representing each of the county's seven districts. The county board is responsible, among other things, for passing resolutions/ordinances, adopting the budget, and appointing committees. Board members serve four-year staggered terms, with seven county board members elected every two years.

Jackson County consists of the following publicly elected constitutional offices: County Clerk & Recorder, County Coroner, County Treasurer, Circuit Clerk, Sheriff, State's Attorney, Supervisor of Assessments, and Superintendent of Schools. Jackson County provides a full range of services, including animal & rabies control; board of review; the construction of roads, bridges, and other infrastructure; emergency & disaster services; ambulance service; health department; and the usual panoply of government services.

The annual budget serves as the foundation for Jackson County's financial planning and control. All departments and agencies of Jackson County are required to submit requests for appropriation to the County Administrator upon request of the Finance & Administration Committee in August of each year. The County Administrator uses these requests as the starting point for developing a proposed budget. The County Administrator then presents this proposed budget to the Finance & Administration Committee for review. The Finance & Administration Committee and County Administrator hold budget meetings with all elected officeholders and department heads. Typically, the Finance & Administration Committee holds several meetings to review and consider the budget before recommending a final version to the full Board. The county board is required to hold a special board meeting on the proposed budget and to adopt a final budget by no later than November 30, the close of Jackson County's fiscal year. The appropriated budget is prepared by fund (e.g. county general), and department (e.g. Sheriff's Department). Elected Officeholders and department heads may request adjustments to the final budget; however, the adjustments require approval of the Finance & Administration Committee and the full Jackson County Board.



OFFICE OF THE  
COUNTY BOARD  
JACKSON COUNTY, ILLINOIS

### Acknowledgements

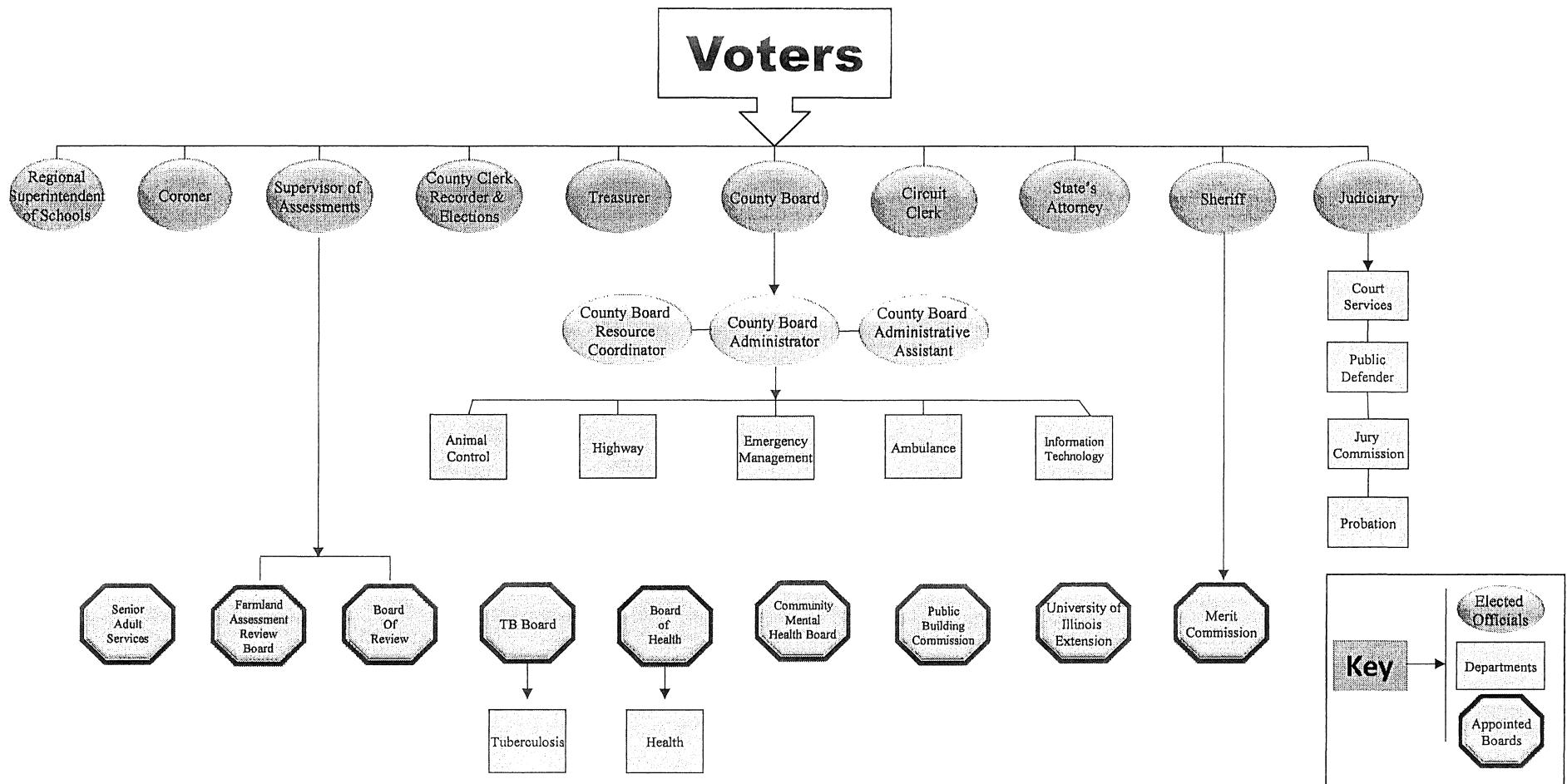
The preparation of this report would not have been possible without the efficient and dedicated services of the County Administrator, Jackson County Treasurer's Office, Jackson County State's Attorney Office, Jackson County Ambulance Service, Jackson County Health Department, and the Jackson County Highway Department. I would like to express my appreciation to all members of the departments who assisted and contributed to the preparation of this report. Credit also must be given to the Chairman of the Jackson County Finance & Administration Committee and the Jackson County Board members for their unfailing support for maintaining the highest standards of professionalism in the management of Jackson County's finances.

Respectfully submitted,

Keith Larkin, Chairman  
Jackson County Board

# Jackson County Government

## Organizational Chart



**Jackson County, Illinois**  
**LIST OF ELECTED OFFICIALS**  
**November 30, 2020**

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**JACKSON COUNTY ELECTED OFFICIALS**

Circuit Clerk	Cindy Svanda
Coroner	Thomas Kupferer
County Clerk & Recorder	Frank Byrd
Regional Superintendent of Schools	Cheryl Graff
Sheriff	Robert Burns
State's Attorney	Michael Carr
Chief Assessment Officer	Maureen Berkowitz
Treasurer	Liz Hunter

**JACKSON COUNTY BOARD MEMBERS**

District 1	Jose Mendoza, Jr.
District 2	Laurie Nehring
District 3	Dan Bost
District 4	Andrew Erbes
District 5	Clifton E. Basden
District 6	C.J Calandro
District 7	Richard Morris
	Tamiko Mueller
	Julie Peterson
	John Rendleman
	Jessica Edmond
	Scott Comparato
	Keith Larkin
	Christine Snyder

**JACKSON COUNTY APPOINTED OFFICIALS**

County Administrator	Jennifer Huson
Ambulance Service Director	Kenton Schafer
Board of Review	Allan Karnes
	Jessica Doerr-Berger
	Paulette Curkin
Emergency & Disaster Services	Robert Burns
Health Department Administrator	Bart Hagston
Highway Engineer	Mitch Burdick

## Financial Section

## Independent Auditors' Report

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Jackson County Board  
Courthouse  
Murphysboro, Illinois

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois as of and for the year ended November 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois, as of November 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 9-12, budgetary comparison information on pages 72-75 and the retirement plans schedules of changes in net pension liability and related ratios, and multiyear schedules of changes in net OPEB liability and related ratios, and the schedules of contributions on pages 76-80 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Jackson County, Illinois' basic financial statements. The introductory section, combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements. The consolidated year-end financial report (CYEFR) is also presented for additional analysis and is not a required part of the financial statements.

The combining and individual nonmajor fund financial statements, the schedule of expenditures of federal awards, and the consolidated year-end financial report (CYEFR) are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the schedule of expenditures of federal awards, and the consolidated year-end financial report (CYEFR) are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated July 28, 2021 on our consideration of the Jackson County, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jackson County Illinois' internal control over financial reporting and compliance.

*Kesler, Eck & Breschel LLP*

Marion, Illinois  
July 28, 2021

## Basic Financial Statements

**Jackson County, Illinois**  
**STATEMENT OF NET POSITION**  
**November 30, 2020**

	<b>Primary Government</b>			<b>Component Units</b>	
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>		<b>Total</b>
<b>ASSETS</b>					
Cash	\$ 4,495,328	\$ 1,070,707	\$ 5,566,035	\$	1,509,273
Accounts receivable:					
Consumers	-	697,325	697,325	-	-
Other governmental units and agencies	72,806	-	72,806	1,124,202	
Property taxes	13,826,038	933,603	14,759,641	1,712,676	
Other	-	-	-	29	
Internal balance	(749,284)	713,903	(35,381)	35,381	
Due from agencies	-	-	-	-	
Prepayments	-	-	-	9,215	
Inventories	-	67,094	67,094	44,134	
Restricted assets:					
Cash	9,479,224	-	9,479,224	-	-
Investments	54,762	-	54,762	-	
Accounts receivable:					
Other governmental units and agencies	652,764	-	652,764	-	-
Property taxes	4,803,932	-	4,803,932	-	
Internal balance	-	-	-	-	
Due from agencies	-	-	-	-	
Noncurrent assets:					
Net Pension Asset - IMRF SLEP	-	-	-	-	
Net Pension Asset - ECO Regular	-	-	-	-	
Land	150,000	66,458	216,458	49,500	
Construction in progress	741,000	-	741,000	-	
Capital assets, net	39,645,558	674,182	40,319,740	889,211	
Total Assets	73,172,128	4,223,272	77,395,400	5,373,621	
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred outflows - IMRF regular	4,849,533	1,726,185	6,575,718	2,253,217	
Deferred outflows - IMRF SLEP	3,441,385	-	3,441,385	-	
Deferred outflows - IMRF ECO	366,958	-	366,958	-	
Total Deferred Outflows of Resources	8,657,876	1,726,185	10,384,061	2,253,217	
Total Assets and Deferred Outflows of Resources	\$ 81,830,004	\$ 5,949,457	\$ 87,779,461	\$ 7,626,838	

*The accompanying notes are an integral part of this statement.*

**Jackson County, Illinois**  
**STATEMENT OF NET POSITION**  
**November 30, 2020**

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	Total	
<b>LIABILITIES</b>					
Accounts payable	\$ 1,341,304	\$ 183,280	\$ 1,524,584	\$ 369,081	
Accrued payroll	155,856	37,806	193,662	83,334	
Current portion - compensated absences	603,842	190,257	794,099	81,470	
Current portion - general obligation bonds	2,450,000	-	2,450,000	-	
Due to others	-	-	-	-	
Due to agencies	-	-	-	-	
Restricted liabilities					
Accounts payable	172,884	-	172,884	-	
Accrued payroll	383,109	-	383,109	-	
Current portion - compensated absences	14,009	-	14,009	-	
Cash overdrawn	540,773	-	540,773	-	
Due to others	-	-	-	-	
Noncurrent liabilities:					
Compensated absences	2,678,101	-	2,678,101	50,845	
General obligation bonds	850,000	-	850,000	-	
Net OPEB Liability	12,302,308	-	12,302,308	-	
Net Pension Liability - IMRF Regular	1,761,372	800,584	2,561,956	904,140	
Net Pension Liability - IMRF SLEP	1,748,377	-	1,748,377	-	
Net Pension Liability - IMRF ECO	60,284	-	60,284	-	
Total Liabilities	25,062,219	1,211,927	26,274,146	1,488,870	
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred inflows - property taxes	8,892,623	646,652	9,539,275	1,361,840	
Deferred inflows - IMRF regular	4,993,376	2,310,678	7,304,054	2,456,765	
Deferred inflows - IMRF SLEP	4,165,407	-	4,165,407	-	
Deferred inflows - IMRF ECO	509,094	-	509,094	-	
Restricted deferred inflows - property taxes	3,298,727	-	3,298,727	-	
Total Deferred Inflows of Resources	21,859,227	2,957,330	24,816,557	3,818,605	
<b>NET POSITION</b>					
Net investment in capital assets	37,236,558	740,640	37,977,198	938,711	
Restricted	7,256,152	-	7,256,152	-	
Unrestricted	(9,584,152)	1,039,560	(8,544,592)	1,380,652	
Total Net Position	34,908,558	1,780,200	36,688,758	2,319,363	
Total Liabilities, Deferred Inflows of Resources, and Net Position	\$ 81,830,004	\$ 5,949,457	\$ 87,779,461	\$ 7,626,838	

*The accompanying notes are an integral part of this statement.*

**Jackson County, Illinois**  
**STATEMENT OF ACTIVITIES**  
**For the year ended November 30, 2020**

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Assets			
	Service Charges, Permits, and Fees		Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
	Expenses	Fees			Governmental Activities	Business-Type Activities	Total	Component Units
Primary government:								
Governmental activities:								
General government	\$ 15,857,168	\$ 8,124,319	\$ 593,067	\$ -	\$ (7,139,782)	\$ -	\$ (7,139,782)	\$ -
Public Works	9,755,763	426,669	1,421,989	1,059,550	(6,847,555)	-	(6,847,555)	-
Public Safety	4,014,689	408,953	-	-	(3,605,736)	-	(3,605,736)	-
Interest on long term debt	204,950	-	-	-	(204,950)	-	(204,950)	-
Total governmental activities	29,832,570	8,959,941	2,015,056	1,059,550	(17,798,023)	-	(17,798,023)	-
Business-Type activities:								
Rehab & Care	-	-	-	-	-	-	-	-
Ambulance	4,489,891	3,707,224	90,762	-	-	(691,905)	(691,905)	-
Total Business-Type activities	4,489,891	3,707,224	90,762	-	-	(691,905)	(691,905)	-
Total Primary Government	\$ 34,322,461	\$ 12,667,165	\$ 2,105,818	\$ 1,059,550	(17,798,023)	(691,905)	(18,489,928)	-
Component Units:								
Health Department	\$ 4,753,931	\$ 376,433	\$ 3,550,929	\$ -	-	-	-	(826,569)
Tuberculosis	45,731	5,368	-	-	-	-	-	(40,363)
Mental Health 708 Board	364,985	-	-	-	-	-	-	(364,985)
Total Component Units	\$ 5,164,647	\$ 381,801	\$ 3,550,929	\$ -	-	-	-	(1,231,917)
General Revenues:								
Taxes:								
General property taxes					8,648,013	619,893	9,267,906	1,152,893
Property taxes, restricted					3,238,025	-	3,238,025	-
Sales and service taxes					2,023,535	-	2,023,535	-
Motor fuel tax					679,910	-	679,910	-
State Income Tax					2,252,574	-	2,252,574	-
Replacement Tax					651,047	-	651,047	-
Local Use Tax					950,384	-	950,384	-
County Hotel Tax					58,261	-	58,261	-
Investment earnings					10,875	5,532	16,407	2,340
Miscellaneous					-	27,562	27,562	-
Internal Transfers					256	(256)	-	-
Total general revenues					18,512,880	652,731	19,165,611	1,155,233
Change in net position					714,857	(39,174)	675,683	(76,684)
Net position - beginning of year, originally stated					33,641,521	1,819,374	35,460,895	2,396,047
Prior period adjustment					552,180	-	552,180	-
Net position - beginning of year, restated					34,193,701	1,819,374	36,013,075	2,396,047
Net position - ending					\$ 34,908,558	\$ 1,780,200	\$ 36,688,758	\$ 2,319,363

*The accompanying notes are an integral part of this statement.*

**Jackson County, Illinois**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**November 30, 2020**

	<b>General Fund</b>	<b>Solid Waste Management Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>ASSETS</b>				
Cash	\$ 1,742,946	\$ 719,582	\$ 2,032,800	\$ 4,495,328
Accounts receivable:				
Other governmental units and agencies	-	57,711	15,095	72,806
Property taxes	12,074,477	-	1,751,561	13,826,038
Due from other funds	3,987,172	2,857,087	104,100	6,948,359
Due from agencies	-	-	-	-
Prepayments	-	-	-	-
Restricted assets				
Cash	2,687,765	-	6,791,459	9,479,224
Investments	54,762	-	-	54,762
Accounts receivable:				
Other governmental units and agencies	603,547	-	49,217	652,764
Property taxes	-	-	4,803,932	4,803,932
Due from other funds	25,484	300,000	917,790	1,243,274
Due from agency funds	-	-	-	-
Total Assets	21,176,153	3,934,380	16,465,954	41,576,487
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows	-	-	-	-
Total Assets and Deferred Outflows of Resources	\$ 21,176,153	\$ 3,934,380	\$ 16,465,954	\$ 41,576,487
<b>LIABILITIES</b>				
Liabilities:				
Accounts payable	\$ 943,116	\$ 51,183	\$ 347,004	\$ 1,341,303
Accrued payroll	145,069	-	10,787	155,856
Compensated absences	535,779	-	68,063	603,842
Due to other funds	4,323,654	48,962	104,100	4,476,716
Due to others	-	-	-	-
Due to agencies	-	-	-	-
Restricted liabilities				
Accounts payable	85,081	-	87,803	172,884
Accrued payroll	3,493	-	379,616	383,109
Compensated absences	14,009	-	-	14,009
Cash overdrawn	-	-	540,773	540,773
Due to other funds	4,379,578	27,057	57,567	4,464,202
Due to others	-	-	-	-
Total liabilities	10,429,779	127,202	1,595,713	12,152,694
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows - property taxes	7,680,761	-	1,211,862	8,892,623
Restricted deferred inflows - property taxes	-	-	3,298,727	3,298,727
Total Deferred Inflows of Resources	7,680,761	-	4,510,589	12,191,350
Total Liabilities and Deferred Inflows of Resources	18,110,540	127,202	6,106,302	24,344,044
<b>FUND BALANCES</b>				
Nonspendable	-	2,857,087	-	2,857,087
Restricted	(1,110,603)	272,943	8,093,812	7,256,152
Committed	-	677,148	539,699	1,216,847
Assigned	-	-	1,726,141	1,726,141
Unassigned	4,176,216	-	-	4,176,216
Total fund balances	3,065,613	3,807,178	10,359,652	17,232,443
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 21,176,153	\$ 3,934,380	\$ 16,465,954	\$ 41,576,487

*The accompanying notes are an integral part of this statement.*

**Jackson County, Illinois**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO THE STATEMENT OF NET POSITION**  
**November 30, 2020**

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Total fund balances for governmental funds \$ 17,232,443

Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Construction in progress	741,000
Land	150,000
Land improvements, net of \$133,876 accumulated depreciation	28,500
Buildings, net of \$6,558,659 accumulated depreciation	4,241,762
Building improvements, net of \$1,383,334 accumulated depreciation	581,216
Fixed equipment, net of \$296,360 accumulated depreciation	89,170
Major movable equipment, net of \$1,462,876 accumulated depreciation	84,285
Vehicles, net of \$3,032,742 accumulated depreciation	542,255
Computers, net of \$1,088,894 accumulated depreciation	82,674
Infrastructure, net of \$10,989,894 accumulated depreciation	<u>33,995,696</u>
Total capital assets	40,536,558

Deferred outflows of resources related to pensions are applicable to future periods and, therefore are not reported in the governmental fund balance sheet.

The OPEB obligation resulting from contributions less than the annual required contribution are not financial liabilities and, therefore, are not reported in the funds.

(12,302,308)

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position. Long-term liabilities consist of:

GOB bonds payable	(3,300,000)
Compensated absences	(2,678,101)
Net Pension Liability	<u>(4,580,034)</u>
Total long-term liabilities	<u>(10,558,135)</u>

Total net position of governmental activities \$ 34,908,558

**Jackson County, Illinois**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
For the fiscal year ended November 30, 2020

	<b>General Fund</b>	<b>Solid Waste Management Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues - Unrestricted Funds:</b>				
General property taxes	7,482,114	\$ -	\$ 1,165,899	\$ 8,648,013
Sales and service taxes	2,023,535	-	-	2,023,535
Intergovernmental revenue	4,666,335	-	1,437,875	6,104,210
Use of money and property	10,875	4,905	15,144	30,924
Service charges, permits and fees	2,061,582	-	-	2,061,582
Sanitation fees	-	390,936	-	390,936
Other revenue	-	-	35,733	35,733
<b>Total Unrestricted Fund Revenues</b>	<b>16,244,441</b>	<b>395,841</b>	<b>2,654,651</b>	<b>19,294,933</b>
<b>Expenditures - Unrestricted Funds</b>				
Current:				
General government	7,232,021	-	-	7,232,021
Public safety	9,381,728	-	-	9,381,728
Public health	-	339,158	-	339,158
Public works	-	-	1,437,980	1,437,980
Capital improvements	-	-	1,311,489	1,311,489
<b>Total Unrestricted Fund Expenditures</b>	<b>16,613,749</b>	<b>339,158</b>	<b>2,749,469</b>	<b>19,702,376</b>
<b>Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds</b>	<b>(369,308)</b>	<b>56,683</b>	<b>(94,818)</b>	<b>(407,443)</b>
<b>Revenues - Restricted Funds:</b>				
General property taxes	-	-	3,238,025	3,238,025
Intergovernmental revenue	-	-	2,181,467	2,181,467
Use of money and property	-	-	22,022	22,022
Other revenues	5,050,351	-	760,629	5,810,980
<b>Total Restricted Fund Revenues</b>	<b>5,050,351</b>	<b>-</b>	<b>6,202,143</b>	<b>11,252,494</b>
<b>Expenditures - Restricted Funds:</b>				
General property taxes:				
Tort liability	-	-	420,154	420,154
Benefits	-	-	440,592	440,592
Debt Service				
Principal	-	-	255,000	255,000
Interest	-	-	204,950	204,950
Capital improvements	-	-	27,200	27,200
Other expenditures	4,485,634	-	489,394	4,975,028
<b>Total Restricted Fund Expenditures</b>	<b>4,485,634</b>	<b>-</b>	<b>1,837,290</b>	<b>6,322,924</b>
<b>Excess (deficiency) of Revenues Over Expenditures - Restricted Funds</b>	<b>564,717</b>	<b>-</b>	<b>4,364,853</b>	<b>4,929,570</b>
<b>Other Financing Sources (Uses):</b>				
Operating transfers in	1,355,138	-	1,416,883	2,772,021
Operating transfers in - restricted	627,972	-	-	627,972
Operating transfers out	(60,485)	-	(3,339,508)	(3,399,993)
Operating transfers out - restricted	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>1,922,625</b>	<b>-</b>	<b>(1,922,625)</b>	<b>-</b>
<b>EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES</b>				
	2,118,034	56,683	2,347,410	4,522,127
<b>FUND BALANCES, BEGINNING OF YEAR - ORIGINALLY STATED</b>				
Prior period adjustment (Note S)	947,579	3,750,495	7,460,062	12,158,136
	-	-	552,180	552,180
<b>FUND BALANCES, BEGINNING OF YEAR - RESTATED</b>				
	947,579	3,750,495	8,012,242	12,710,316
<b>FUND BALANCES, END OF YEAR</b>				
	<b>\$ 3,065,613</b>	<b>\$ 3,807,178</b>	<b>\$ 10,359,652</b>	<b>\$ 17,232,443</b>

*The accompanying notes are an integral part of this statement.*

**Jackson County, Illinois**

**RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
For the fiscal year ended November 30, 2020**

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Net change in fund balances - total governmental funds \$ 4,522,127

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$1,713,037) exceeds capital outlays (\$334,642) in the current period. (1,378,395)

The net effect of various miscellaneous transactions involving capital assets (i.e. sales and trade-ins) is to increase net assets. (50,548)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental fund:

Change in compensated absences (365,067)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on the change in net position. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment of long-term debt 255,000

Governmental funds report pension contributions as expenditures. However in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense. (170,123)

The increase in OPEB obligation resulting from contributions less than the annual required contribution is not a financial liability and is not reported in the funds. (2,098,137)

Change in net position of governmental activities \$ 714,857

*The accompanying notes are an integral part of this statement.*

**Jackson County, Illinois**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**November 30, 2020**

	<b>Enterprise Funds</b>		
	<b>Rehab &amp; Care</b>		<b>Total</b>
	<b>Center Fund</b>	<b>Ambulance Fund</b>	
<b>ASSETS</b>			
Current Assets:			
Cash	\$ -	\$ 1,070,707	\$ 1,070,707
Accounts receivable:			
Consumers	-	697,325	697,325
Property taxes	-	933,603	933,603
Due from other funds	-	974,122	974,122
Inventories	-	67,094	67,094
Noncurrent assets:			
Net Pension Assets - IMRF Regular	-	-	-
Capital Assets:			
Construction in progress	-	-	-
Land and improvements	-	207,142	207,142
Buildings and improvements	-	653,763	653,763
Vehicles and equipment	-	2,567,709	2,567,709
Accumulated depreciation	-	(2,687,974)	(2,687,974)
Total Assets	-	4,483,491	4,483,491
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows - pension resources	-	1,726,185	1,726,185
Total Deferred Outflows of Resources	-	1,726,185	1,726,185
Total Assets and Deferred Outflows of Resources	\$ -	\$ 6,209,676	\$ 6,209,676
<b>LIABILITIES</b>			
Accounts payable	\$ -	\$ 183,280	\$ 183,280
Accrued payroll	-	37,806	37,806
Compensated absences	-	190,257	190,257
Due to other funds	-	260,219	260,219
Net pension liability	-	800,584	800,584
Total Liabilities	-	1,472,146	1,472,146
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows - property taxes	-	646,652	646,652
Deferred inflows - pension resources	-	2,310,678	2,310,678
Total Deferred Inflows of Resources	-	2,957,330	2,957,330
Total Liabilities and Deferred Inflows of Resources	-	4,429,476	4,429,476
<b>NET POSITION</b>			
Net investment in capital assets	-	740,640	740,640
Unrestricted	-	1,039,560	1,039,560
Total Net Position	\$ -	\$ 1,780,200	\$ 1,780,200

*The accompanying notes are an integral part of this statement.*

**Jackson County, Illinois**  
**STATEMENT OF REVENUES, EXPENSES, AND**  
**CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUNDS**  
**For the fiscal year ended November 30, 2020**

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
<b>Operating Revenues</b>			
Charges for services, net of related bad debts	\$ -	\$ 3,707,224	\$ 3,707,224
Other operating revenues	-	90,762	90,762
 Total Operating Revenues	 -	 3,797,986	 3,797,986
<b>Operating Expenses</b>			
Personnel services	-	3,142,900	3,142,900
Commodities	-	384,416	384,416
Contractual	-	100,066	100,066
Maintenance	-	-	-
Other charges	-	75,910	75,910
Depreciation	-	269,347	269,347
Pension expense	-	517,252	517,252
 Total Operating Expenses	 -	 4,489,891	 4,489,891
 Operating Loss	 -	 (691,905)	 (691,905)
<b>Nonoperating Revenues (Expenses)</b>			
General property taxes	-	619,893	619,893
Use of money and property	-	5,532	5,532
Miscellaneous	-	27,562	27,562
Gain on sale of fixed assets	-	-	-
 Total Nonoperating Revenues	 -	 652,987	 652,987
 Transfers out	 (256)	 -	 (256)
 Change in net position	 (256)	 (38,918)	 (39,174)
 Net Position - beginning of Year	 256	 1,819,118	 1,819,374
 Net Position - End of Year	 \$ -	 \$ 1,780,200	 \$ 1,780,200

*The accompanying notes are an integral part of this statement.*

**Jackson County, Illinois**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the fiscal year ended November 30, 2020**

<b>Enterprise Funds</b>			
	<b>Rehab &amp; Care Center Fund</b>	<b>Ambulance Fund</b>	<b>Total</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from patients and third party payors	\$ -	\$ 3,667,354	\$ 3,667,354
Payments to suppliers	-	1,115,405	1,115,405
Payments to employees	-	(4,816,650)	(4,816,650)
Net cash used in operating activities	-	(33,891)	(33,891)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Property tax support	-	619,893	619,893
Miscellaneous revenue	-	27,562	27,562
Net cash provided by noncapital financing activities	-	647,455	647,455
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Acquisition and construction of capital assets	-	(245,306)	(245,306)
Loss on disposal of capital assets	-	-	-
Cash transfer to General Fund	(256)	-	(256)
Net cash used in capital and related financing activities	(256)	(245,306)	(245,562)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Investment income	-	5,532	5,532
Net cash provided by investing activities	-	5,532	5,532
<b>NET INCREASE (DECREASE) IN CASH</b>	(256)	373,790	373,534
<b>CASH, BEGINNING OF YEAR</b>	256	696,917	697,173
<b>CASH, END OF YEAR</b>	\$ -	\$ 1,070,707	\$ 1,070,707
<b>RECONCILIATION OF OPERATING INCOME (LOSS)</b>			
<b>TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Operating Loss	\$ -	\$ (691,905)	\$ (691,905)
Items not requiring (providing) cash:			
Depreciation	-	269,347	269,347
Transfer of fund balance	-	-	-
Changes in:			
Accounts receivable	-	(60,350)	(60,350)
Due from other funds	-	(205,245)	(205,245)
Deferred outflows of resources	-	1,075,499	1,075,499
Inventories	-	(18,455)	(18,455)
Accounts payable	-	134,431	134,431
Accrued payroll	-	(1,285)	(1,285)
Accrued vacation	-	(25,576)	(25,576)
Due to other funds	-	31,960	31,960
Due to third parties	-	-	-
Deferred revenue	-	1,104,577	1,104,577
Net pension liability	-	(1,646,889)	(1,646,889)
<b>NET CASH USED IN OPERATING ACTIVITIES</b>	\$ -	\$ (33,891)	\$ (33,891)

*The accompanying notes are an integral part of this statement.*

**Jackson County, Illinois**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**November 30, 2020**

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	<u>Agency Funds</u>
<b>ASSETS</b>	
Cash	\$ 31,943,121
Investments	<u>491,013</u>
Total assets	<u>\$ 32,434,134</u>
<b>LIABILITIES</b>	
Due to others	\$ 2,448,518
Due to taxing units	<u>29,985,616</u>
Total liabilities	<u>32,434,134</u>
<b>NET POSITION</b>	<u>\$ -</u>

*The accompanying notes are an integral part of this statement.*

## Notes to the Financial Statements

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE A | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

*1. Reporting Entity*

Jackson County, Illinois is governed by an elected board of fourteen members. The accounting policies of the County conform to generally accepted accounting principles (GAAP) as applicable to governments. As required by GAAP, these financial statements present the government and its component units and entities for which the government is considered to be financially accountable. A blended component unit, although a legally separate entity, in substance, is a part of the government's operations and data from this unit is combined with data from the primary government. A discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

The following are the County's discretely presented component units:

The Health Department is responsible for providing various health services to the residents of Jackson County. The members of the Health Department Board are appointed by the County Board. The County Board sets the annual tax levy and approves the Health Department's budget. The Health Department is presented as a governmental fund type.

The Tuberculosis Fund is responsible for providing medication and counseling for individuals with tuberculosis. The Directors of the Tuberculosis Fund are appointed by the County Board. The County Board sets the annual tax levy and approves the Tuberculosis Fund's budget. The Tuberculosis Fund is presented as a governmental fund type.

The Mental Health (708) Board is responsible for providing grants to other social service agencies in Jackson County. The Mental Health Board members are appointed by the County Board. The County Board sets the annual tax levy and approves the 708 Board's budget. The 708 Board Fund is presented as a governmental fund type.

Complete financial statements for the discrete component units may be obtained from the respective units.

*2. Basis of Presentation - Fund Accounting*

The accounts of the County are organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Funds are classified into the following categories: governmental, proprietary and fiduciary.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

---

**NOTE A | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

*2. Basis of Presentation - Fund Accounting*

Governmental funds are those through which most governmental functions of the County are financed. The acquisition, use and balances of the County's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds.

Fiduciary funds are used to account for assets held by the County in a trustee capacity or as an agent on behalf of others.

*3. Government-Wide and Fund Financial Statements*

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the County and its component units. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities presents the direct expenses of a given function, segment or program offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment or program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from the goods or services of a program and 2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function, segment or program. Taxes and other items not properly included in program revenues are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services.

The County reports the following major governmental funds:

The General Fund is used to account for all financial transactions which are not required to be accounted for in another fund. This fund accounts for the general operating transactions of the County including police protection, administration, judiciary and court services.

The special revenue Solid Waste Fund provides for the operations relating to solid waste disposal and hauling.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

---

**NOTE A | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

*3. Government-Wide and Fund Financial Statements*

The County reports the following major proprietary funds:

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises; that is, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis are financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The Rehab & Care Center Fund provided for the operation of the County's skilled nursing facility. The facility ceased operations in fiscal year 2014. The enterprise fund remained active through fiscal year 2019.

The Ambulance Fund provides for the operation of the County's ambulance service.

Additionally, the County reports the following fund types:

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts and major capital projects) that are legally restricted to expenditures for specified purposes.

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

The Housing of Prisoners Fund is used to account for proceeds from the housing of out-of-district prisoners to be used to pay down the 2010 general obligation bonds.

The Agency Funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. These funds are used to account for assets that the government holds for others in an agency capacity.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE A | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

*4. Measurement Focus, Basis of Accounting and Financial Statement Presentation*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures, other than compensated absences and principal and interest on long-term debt which are recorded when due, are recorded when the related liability is incurred.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. The County considers intergovernmental revenues available if they are collected within 90 days after a year end. Licenses and permits, charges for services, fines and forfeitures, and miscellaneous revenues (except investment earnings) are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available. See Note D for property tax accrual policy.

*5. Legal Compliance - Budgetary Control and Budgetary Accounting*

As required by state statutes, the annual operating budget is prepared and adopted by the County Board. The elected officials are authorized to transfer budget amounts between departments within any fund. Any supplemental appropriations that amend the total expenditures of any fund require County Board resolution. Budgetary appropriations lapse at the end of the fiscal year. The budget must be filed with the County Clerk so that it can be available to the public for inspection fifteen days prior to adoption. The budget must be adopted prior to December 1 of each year.

*6. Encumbrances*

The County does not maintain an encumbrance accounting system. Therefore, no reservations of fund balance have been made for outstanding purchase orders, contracts or other commitments.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE A | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

*7. Investments*

Investments are reported at fair value.

*8. Inventories*

Inventories are stated at the lower of cost, determined using the first-in, first-out method or market. Market is considered the lower of prevailing replacement cost or net realizable value.

*9. Capital Assets*

Capital assets, which include property, plant, equipment and infrastructure assets (i.e., roads, bridges and other similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets for the Highway Fund are defined as assets with an initial, individual cost of more than \$20,000 and an estimated useful life in excess of one year.

Capital assets for Governmental and Enterprise Funds are defined by the County as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are valued at cost or estimated original cost. Depreciation has been provided using the straight-line method over the estimated useful life of each asset.

The estimated useful lives are as follows:

a. Land improvements	25-40 years
b. Buildings	20-40 years
c. Machinery & equipment	5-10 years
d. Infrastructure	40-50 years

*10. Compensated Absences*

Accumulated unpaid vacation and leave time are accrued when incurred in proprietary funds. County General and County Highway accrue unpaid vacation, vested sick pay and compensatory time. All other funds accrue unpaid vacation as a current liability for amounts to be expected to be used in the coming year. The long-term portion is reported in the government-wide financial statements.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE A | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

*11. Long-Term Liabilities*

In the government-wide financial statements and proprietary fund types, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type financial statements.

In the fund financial statements long-term debt is recognized as a liability of a governmental fund when due or when resources have been accumulated in the Debt Service Fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a liability of a governmental fund.

*12. Deferred Outflows/Inflows of Resources*

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow (revenue) until that time.

*13. Fund Equity and Net Position*

The following classifications describe spending constraints placed on the purposes for which resources can be used:

Nonspendable fund balance - includes fund balance amounts that cannot be spent either because it is not in spendable form (such as inventory) or because of legal or contractual constraints.

Restricted fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed fund balance - amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE A | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

*13. Fund Equity and Net Position*

Assigned fund balance - amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.

Unassigned fund balance - amounts available for any purpose; positive amounts are reported only in the general fund.

The County Board establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. Assigned fund balance is established by the County Board through adoption or amendment of the budget as intended for specific purpose (such as the purchase of fixed assets, construction, debt service, or for other purposes).

The County uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents or contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the County would first use committed, then assigned, and lastly unassigned amount of unrestricted fund balance when expenditures are made.

The County does not have a formal stabilization policy or minimum fund balance policy.

The County reports three types of net position in its government-wide statement of net position:

Net investment in capital assets - consists of capital asset balances less accumulated depreciation and reduced by outstanding balances of debt used to acquire, construct, or improve those assets.

Restricted net position - net position is considered restricted if its use is constrained to a particular purpose. Restrictions are imposed by external organizations such as creditors, grantors, or laws or regulations of other governments.

Unrestricted net position - consists of all other net position that does not meet the definitions of the above two components and are available for the County's general use.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE B | DEPOSITS AND INVESTMENTS**

Deposits

As of November 30, 2020, a reconciliation of cash and investments (including fiduciary fund assets) as shown on the Statement of Net Position is as follows:

Cash on hand	\$ 1,750
Carrying amount of deposits	46,986,630
Carrying amount of investments	<u>545,775</u>
 Total	 <u>\$ 47,534,155</u>
 Government-wide financial statement of net position:	
Cash	\$ 15,045,259
Investments	<u>54,762</u>
 Total	 <u>\$ 15,100,021</u>
 Statement of fiduciary net position:	
Cash	\$ 31,943,121
Investments	<u>491,013</u>
 Total	 <u>\$ 32,434,134</u>

**Custodial Credit Risk -** Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to the County. The County does have a policy to require banks to collateralize balances over the FDIC insured amount.

At November 30, 2020, the carrying value of the County's deposits, including fiduciary funds totaled \$48,778,359 and the bank balances totaled \$49,726,375, including fiduciary funds, \$1,813,863 were covered by federal depository insurance, \$15,841,157 were collateralized by pledged bank assets in the County's name, \$20,385,001 were covered through sweep accounts, \$11,272,380 were deposited in the Illinois Funds, a state investment pool, and \$313,974 were uninsured/uncollateralized. Due to the nature of the Illinois Funds, they are included as deposit balances on the statement of net position.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE B | DEPOSITS AND INVESTMENTS**

Investments

As of November 30, 2020, the County and its fiduciary funds had the following investments and maturities.

<u>Investment Type</u>	<u>Fair Value</u>	<u>1-3 Years</u>
Certificates of deposit	<u>\$ 545,775</u>	<u>\$ 545,775</u>

**Interest Rate Risk** - Interest rate risk is the risk that the fair value of an investment will decline as interest increases. The County's investment policy is described in the paragraph below. Due to the County's type of investments at November 30, 2020, certificates of deposits interest rate risk is not significant.

**Credit Risk** - Credit risk is the risk that the financial counterparty will fail to meet its defined obligations. State statutes authorize the County to invest only in direct obligations of the U.S. Governments or its agencies; direct obligations of any financial institution that is insured by the Federal Deposit Insurance Corporation; short-term obligations of corporations rated A or better by at least two standard rating services; obligations of the State of Illinois and its political subdivisions; insured accounts of credit unions located in the State of Illinois; The Illinois Funds; certain money market mutual funds where the portfolio is limited to U.S. Government securities; and certain repurchase agreements. Credit quality ratings disclosures do not apply to debt securities of the U.S. government.

**Custodial Credit Risk** - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At November 30, 2020, the County's U.S. government securities were being held by the Agency's investment safekeeping agent in the name of the Agency.

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There are three levels of inputs that may be used to measure fair value:

Level 1 Quoted prices in active markets for identical assets or liabilities.

Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE B | DEPOSITS AND INVESTMENTS**

Investments

Level 3 Unobservable inputs supported by little or no market activity and that are significant to the fair value of the assets or liabilities.

Following is a description of the valuation methodologies and inputs used for assets and liabilities measured at fair value on a recurring basis and recognized in the accompanying statement of net position, as well as the general classification of such assets and liabilities pursuant to the valuation hierarchy.

1. Securities

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing service and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections and cash flows. Such securities are classified in Level 2 of the valuation hierarchy. In certain cases where Level 1 or Level 2 inputs are not available, securities are classified within Level 3 of the hierarchy; however, no Level 3 securities exist at November 30, 2020.

2. Fair Value Measurements

The following tables present the fair value measurements of assets and liabilities recognized in the accompanying statement of net position measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at November 30, 2020:

<u>Investment Category</u>	Level 1		Level 2		Level 3	
	Fair Value	Inputs	Inputs	Inputs	Inputs	
Certificates of deposit	\$ 54,762	\$ -	\$ 54,762	\$ -		

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE B | DEPOSITS AND INVESTMENTS**

2. Fair Value Measurements

A summary of the County's fiduciary fund's assets at November 30, 2020 measured at estimated fair value on a recurring basis were as follows:

<u>Investment Category</u>	<u>Fair Value</u>	Level 1	Level 2	Level 3
		Inputs	Inputs	Inputs
Certificates of deposit	\$ 491,013	\$ -	\$ 491,013	\$ -

The County's other financial instruments are as follows:

Cash and cash equivalents  
Accounts receivable  
Accounts payable and accrued expenses

The carrying amount reported in the statement of net position for the financial instruments approximates fair value.

**NOTE C | ACCOUNTS RECEIVABLE AND CREDIT RISK**

The County grants credit without collateral to the patients and residents of the Ambulance Fund respectively, most of who are area residents and are insured under third-party payor agreements. At November 30, 2020, accounts receivable in the Enterprise Fund totaled \$697,325 which is net of contractual allowances and provisions for bad debts of \$2,655,584.

**NOTE D | PROPERTY TAXES**

The County's property tax is levied as of January 1 each year on the assessed value listed as of the prior January 1 for all real property in the County. The County Clerk's Office determines necessary tax rates and extends the taxes based upon the equalized assessed values. Assessed values are established by the County Assessment Department at 33 1/3% of assumed market value.

Property taxes are normally due in two installments, the first installment is due 30 days after bills are issued and the second installment is due 30 days after the first installment due date. Interest at a maximum of 1 1/2% per month attaches to delinquent taxes. There is not a specific lien date; however, any property with taxes still delinquent are subject to the property tax sale.

Property taxes are recognized as revenue when they become available to finance expenditures. This occurs when the taxes have been collected.

The 2019 assessed valuation for property taxes collected in Fiscal Year 2020 was \$734,117,522. The tax levy for 2019, which represents the property taxes collected in Fiscal Year 2020, was 1.85522 per \$100 assessed valuation.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE E | RESTRICTED ASSETS - GOVERNMENTAL FUNDS**

Certain resources are classified as restricted assets on the balance sheet because their use is limited to a specific purpose. A summary of restricted assets at November 30, 2020 is as follows:

<u>Restricted Assets</u>	<u>Cash</u>	<u>Investments</u>	<u>Property Tax Receivable</u>	<u>Other Accounts Receivable</u>	<u>Due From Other Funds and Agency Fund</u>
Tort Liability	\$ (197,142)	\$ -	\$ 697,995	\$ -	\$ -
Worker's Compensation	(144,309)	-	407,091	-	159,894
Unemployment Insurance	85,150	-	149,392	-	27,236
Social Security	745,959	-	1,480,172	-	-
Illinois Municipal Retirement Fund	100,442	-	1,776,201	-	649
Circuit Clerk Child Support					
Admin Fund	165,436	-	-	-	-
Court Assessment	640,603	-	-	-	-
Court Automation	168,007	-	-	712	-
Court Document Storage	123,560	-	-	-	-
Court Security	-	54,762	-	7,979	(3,034)
Court Supervision	27,587	-	-	-	-
County Clerk Automation	200,484	-	-	-	-
County Clerk Revenue Stamps	147,586	-	-	-	-
Debt Service	1,841,237	-	293,081	-	-
Geographic Information System	619,264	-	-	-	-
Grants	21,858	-	-	-	-
Health Insurance/Medical	282,315	-	-	-	30,637
Housing of Prisoners	636,677	-	-	48,449	730,011
Inmate Trust & Commissary	146,136	-	-	-	-
Law Library	13,259	-	-	-	-
Motor Fuel Tax	2,504,559	-	-	768	-
Payroll	(155,572)	-	-	535,100	(2,119)
River Levee Bonds	531,977	-	-	-	-
Sheriff DUI Fund					
Enforcement Equipment	81,209	-	-	-	-
Solid waste	-	-	-	-	300,000
State's Attorney Automation	10,561	-	-	-	-
States Attorney Drug Asset Forfeiture	207,812	-	-	-	-
State's Attorney Victim					
Assistance Fund	974	-	-	-	-
Treasurer Automation	132,597	-	-	1,789	-
Treasurer Inheritance Tax	225	-	-	-	-
<b>Total</b>	<b>\$ 8,938,451</b>	<b>\$ 54,762</b>	<b>\$ 4,803,932</b>	<b>\$ 594,797</b>	<b>\$ 1,243,274</b>

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

**NOTE F | CAPITAL ASSETS**

Capital asset activity for the year ended November 30, 2020 was as follows:

General Government	Balance November 30, 2019	Additions	Deductions and Transfers	Balance November 30, 2020
Governmental activities				
Capital assets, not being depreciated				
Land	\$ 150,000	\$ -	\$ -	\$ 150,000
Construction in progress	1,783,890	24,480	(1,067,370)	741,000
Total capital assets, not being depreciated	1,933,890	24,480	(1,067,370)	891,000
Capital assets, being depreciated:				
Land improvements	162,376	-	-	162,376
Buildings	10,800,421	-	-	10,800,421
Building improvements	1,964,550	-	-	1,964,550
Fixed equipment	385,530	-	-	385,530
Major moveable equipment	1,494,574	55,000	(2,413)	1,547,161
Vehicles	3,402,417	255,162	(82,582)	3,574,997
Computers	1,173,340	-	(1,772)	1,171,568
Infrastructure	43,950,520	-	1,035,070	44,985,590
Total capital assets being depreciated	63,333,728	310,162	948,303	64,592,193
Less accumulated depreciated for:				
Land improvements	(130,076)	(3,800)	-	(133,876)
Buildings	(6,301,487)	(257,172)	-	(6,558,659)
Building improvements	(1,331,628)	(51,706)	-	(1,383,334)
Fixed equipment	(283,773)	(12,587)	-	(296,360)
Major moveable equipment	(1,449,893)	(15,396)	2,413	(1,462,876)
Vehicles	(2,975,348)	(220,659)	163,265	(3,032,742)
Computers	(1,017,391)	(73,275)	1,772	(1,088,894)
Infrastructure	(9,911,452)	(1,078,442)	-	(10,989,894)
Total accumulated depreciation	(23,401,048)	(1,713,037)	167,450	(24,946,635)
Total capital assets, being depreciated, net	39,932,680	(1,402,875)	1,115,753	39,645,558
	\$ 41,866,570	\$ (1,378,395)	\$ 48,383	\$ 40,536,558

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

**NOTE F | CAPITAL ASSETS**

	Balance November 30, <u>2019</u>	Additions	Deductions and Transfers	Balance November 30, <u>2020</u>
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 66,458	\$ -	\$ -	\$ 66,458
Construction in progress	-	-	-	-
Total capital assets, not being depreciated	66,458	-	-	66,458
Capital assets, being depreciated:				
Land improvements	140,684	-	-	140,684
Buildings and improvements	653,763	-	-	653,763
Vehicles and equipment	2,322,403	245,306	-	2,567,709
Total capital assets being depreciated	3,116,850	245,306	-	3,362,156
Less accumulated depreciation for:				
Land improvements	(112,226)	(6,312)	-	(118,538)
Buildings and improvements	(614,342)	(13,024)	-	(627,366)
Vehicles and equipment	(1,692,059)	(250,011)	-	(1,942,070)
Total accumulated depreciation	(2,418,627)	(269,347)	-	(2,687,974)
Total capital assets, being depreciated, net	698,223	(24,041)	-	674,182
Business-type activities capital assets, net	\$ 764,681	\$ (24,041)	\$ -	\$ 740,640

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE F | CAPITAL ASSETS**

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities

General government	\$ 162,162
Public safety	340,719
Public works	<u>1,210,156</u>
Total depreciation expense - governmental activities	<u>\$ 1,713,037</u>

Business-type activities:

Ambulance	\$ 269,347
Total depreciation expense - business-type activities	<u>\$ 269,347</u>

Construction in progress of the governmental activities capital assets consists of amounts expended for various infrastructure replacement and improvement projects with an estimated cost of \$741,000. Funding for these projects will be provided from the County's operations, state aid (motor fuel tax), and federal awards.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE F | CAPITAL ASSETS**

Capital asset activity of the component unit for the year ended November 30, 2020 follows:

	Balance November 30, <u>2019</u>		Deductions and <u>Transfers</u>	Balance November 30, <u>2020</u>
<b>Capital assets, not being depreciated:</b>				
Land	\$ 49,500	\$ -	\$ -	\$ 49,500
<b>Total capital assets, not being depreciated</b>	<b>49,500</b>	<b>-</b>	<b>-</b>	<b>49,500</b>
<b>Capital assets, being depreciated:</b>				
Land improvements	120,965	-	-	120,965
Buildings and improvements	2,104,360	29,900	(4,104)	2,130,156
Equipment	373,472	1,605	(14,777)	360,300
<b>Total capital assets being depreciated</b>	<b>2,598,797</b>	<b>31,505</b>	<b>(18,881)</b>	<b>2,611,421</b>
<b>Less accumulated depreciation for:</b>				
Land improvements	(103,254)	(7,179)	-	(110,433)
Buildings and improvements	(1,215,203)	(67,119)	2,520	(1,279,802)
Equipment	(340,044)	(9,026)	17,095	(331,975)
<b>Total accumulated depreciation</b>	<b>(1,658,501)</b>	<b>(83,324)</b>	<b>19,615</b>	<b>(1,722,210)</b>
<b>Total capital assets, being depreciated, net</b>	<b>940,296</b>	<b>(51,819)</b>	<b>734</b>	<b>889,211</b>
<b>Component unit, capital assets, net</b>	<b>\$ 989,796</b>	<b>\$ (51,819)</b>	<b>\$ 734</b>	<b>\$ 938,711</b>

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE G | LONG-TERM DEBT**

General Obligation Bonds

Proceeds from general obligation bonds have been used for governmental activities.

General obligation bonds payable at November 30, 2020 are comprised of the following:

Governmental Activities:

\$1,600,000 general obligation bonds dated July 15, 2015, due annually from December 1, 2016 through December 1, 2025 in installments ranging from \$140,000 to \$180,000 with interest at 2.60% per annum.	\$ 1,010,000
\$1,374,000 series 2010A general obligation bonds dated December 30, 2010 due annually from December 1, 2011 through December 1, 2035 in installments ranging from \$4,000 to \$85,000. Interest is payable each June 1 and December 1, beginning December 1, 2011. The bonds bear interest rates of 4.00% to 8.00% per annum.	1,045,000
\$1,496,000 series 2010B general obligation bonds dated December 30, 2010 due annually from December 1, 2012 through December 1, 2035 installments ranging from \$6,000 to \$115,000. Interest is payable each June 1 and December 1, beginning December 1, 2011. The bonds bear interest rates of 4.20% to 8.00% per annum.	1,245,000
	\$ 3,300,000

These General Obligation Bonds, Series 2015 will be used to provide funds to reimburse Degognia-Fountain Bluff Levee and Drainage District for the cost of levee improvements, and related facilities, improvements and costs (the Project) and pay the cost of issuing the bonds. The County will levy taxes in the amount of the principal and interest that is due annually.

\$1,374,000 in series 2010A and \$1,496,000 in series 2010B general obligation bonds issued on December 30, 2010 are being used to finance the cost of various remodeling, repairs and rehabilitation of certain county facilities and pay certain costs associated with the issuance of the 2010A and 2010B bonds.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE G | LONG-TERM DEBT**

The annual requirements to amortize all bonds outstanding as of November 30, 2020 are as follows:

Governmental Activities

<u>Year Ending November 30,</u>	<u>Principal</u>	<u>Interest</u>
2021	\$ 2,450,000	\$ 24,180
2022	160,000	20,020
2023	165,000	15,795
2024	170,000	11,440
2025	175,000	6,955
2026-2030	<u>180,000</u>	<u>2,340</u>
	<u>\$ 3,300,000</u>	<u>\$ 80,730</u>

Interest above does not include rebates from federal government of interest paid relating to Build America, Recovery Zone Economic Development, and Alternate Revenue Source Bonds which will be approximately \$652,484 for the remaining duration of the bonds.

During the year ended November 30, 2020, the following changes occurred in long-term liabilities reported in the government-wide financial statements of primary government:

	Balance November 30,			Balance November 30, 2020			Due Within One Year
	<u>2019</u>	<u>Additions</u>	<u>Reductions</u>	<u>2020</u>			
General Obligation Bonds	\$ 3,555,000	\$ -	\$ (255,000)	\$ 3,300,000	\$ 2,450,000		
Compensated Absences	2,892,785	579,415	-	3,472,200	794,099		
Net OPEB Liability	10,204,171	2,098,137	-	12,302,308	-		
Net Pension (Asset)/Liability	12,920,918	-	(8,550,301)	4,370,617	-		
	<u>\$ 29,572,874</u>	<u>\$ 2,677,552</u>	<u>\$ (8,805,301)</u>	<u>\$ 23,445,125</u>	<u>\$ 3,244,099</u>		

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE G | LONG-TERM DEBT**

During the year ended November 30, 2020, the following changes occurred in long-term liabilities reported in the government-wide financial statements within the Component Unit Fund:

	Balance November 30, 2019			Balance November 30, 2020			Due Within One Year	
		Additions	Reductions		2020			
Compensated Absences	\$ 133,338	\$ -	\$ (1,024)	\$ 132,315	\$ 81,470			
Net Pension (Asset)/Liability	1,756,342	-	(852,202)	904,140				-
	<u>\$ 1,889,680</u>	<u>\$ -</u>	<u>\$ (853,226)</u>	<u>\$ 1,036,455</u>	<u>\$ 81,470</u>			

**NOTE H | RETIREMENT PLANS**

*Illinois Municipal Retirement Fund*

IMRF Plan Description

The Jackson County, Illinois' defined benefit pension plans for employees provide retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plans are managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of these financial statements. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at [www.imrf.org](http://www.imrf.org).

Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

All three IMRF benefit plans have two tiers. Employees hired **before** January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

***Regular Personnel (Non-SLEP)***

**Employees Covered by Benefit Terms-Regular Plan**

As of December 31, 2019, the following employees were covered by the benefit terms:

	<u>IMRF</u>
Retirees and Beneficiaries currently receiving benefits	444
Inactive Plan Members entitled to but not yet receiving benefits	387
Active Plan Members	<u>195</u>
Total	1,026

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Contributions

As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2019 was 8.47%. For the fiscal year ended November 30, 2020, the County contributed \$878,421 to the Plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability

The County's net pension liability was measured as of December 31, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The following are the methods and assumptions used to determine total pension liability at December 31, 2019:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was 5 year smoothed market; 20% corridor.
- The **Inflation Rate** was assumed to be 2.50%.
- **Salary Increases** were expected to be 3.35% to 14.25%, including inflation.

Actuarial Assumptions

- The **Investment Rate of Return** was assumed to be 7.50%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation pursuant to an experience study of the period 2014-2016.
- The IMRF-specific rates for **Mortality Non-Disabled Retirees** an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2019:

<u>Asset Class</u>	<u>Portfolio Target Percentage</u>	<u>Long-Term Expected Real Rate of Return</u>
Equities	37 %	5.75%
International Equities	18 %	6.50%
Fixed Income	28 %	3.25%
Real Estate	9 %	5.20%
Alternative Investments	7 %	3.60 - 7.60%
Cash Equivalents	<u>1 %</u>	1.85%
Total	<u>100 %</u>	

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flows used to determine the Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.25%, the municipal bond rate is 2.75%, and the resulting single discount rate is 7.25%.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Changes in the Net Pension Liability (Asset)

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2018	\$ 81,222,813	\$ 71,556,649	\$ 9,666,164
Changes for the year:			
Service Cost	905,072	-	905,072
Interest on the Total Pension Liability	5,735,502	-	5,735,502
Changes of Benefits Terms	-	-	-
Differences between Expected and Actual			
Experience of the Total Pension Liability	2,959,942	-	2,959,942
Changes in Assumption	-	-	-
Contributions - Employer	-	790,678	(790,678)
Contributions - Employee	-	723,974	(723,974)
Net Investment Income	-	13,598,199	(13,598,199)
Benefit Payments, including Refunds			
of Employee Contributions	(5,129,951)	(5,129,951)	-
Other (Net Transfer)	-	687,733	(687,733)
Net Changes	4,470,565	10,670,633	(6,200,068)
Balances at December 31, 2019	\$ 85,693,378	\$ 82,227,282	\$ 3,466,096
Primary government	\$ 63,335,976	\$ 60,774,020	\$ 2,561,956
Component unit	22,357,402	21,453,262	904,140
	<u>\$ 85,693,378</u>	<u>\$ 82,227,282</u>	<u>\$ 3,466,096</u>

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Lower 6.25%	Current Discount 7.25%	1% Higher 8.25%
Net Pension Liability/ (Asset)	\$13,353,015	3,466,096	\$ (4,592,452)

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended November 30, 2020, the County recognized pension expense of \$5,210,005. At November 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
Deferred Amounts to be Recognized in Pension Expense in Future Periods			
Differences between expected and actual experience	\$ 1,596,039	\$ 27,877	\$ 1,568,162
Changes of Assumptions	158,952	-	158,952
Net difference between projected and actual earnings on pension plan investments	6,261,919	9,732,942	(3,471,023)
Total Deferred Amounts to be recognized in pension expense in future periods	8,016,910	9,760,819	(1,743,909)
Pension Contributions made prior to the Measurement Date	812,025	-	812,025
Total Deferred Amounts Related to Pensions	\$ 8,828,935	\$ 9,760,819	\$ (931,884)
Primary government Component unit	\$ 6,575,718	\$ 7,304,054	\$ (728,336)
	2,253,217	2,456,765	(203,548)
	<u>\$ 8,828,935</u>	<u>\$ 9,760,819</u>	<u>\$ (931,884)</u>

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending <u>December 31</u>	Net Deferred Outflows <u>of Resources</u>
2020	\$ 467,593
2021	(867,979)
2022	359,771
2023	(1,703,294)
2024	-
Thereafter	-
<b>Total</b>	<b><u>\$ (1,743,909)</u></b>

***Sheriff's Law Enforcement (SLEP)***

**Employees Covered by Benefit Terms**

As of December 31, 2019, the following employees were covered by the benefit terms:

	<u>IMRF</u>
Retirees and Beneficiaries currently receiving benefits	42
Inactive Plan Members entitled to but not yet receiving benefits	12
Active Plan Members	<u>70</u>
<b>Total</b>	<b>124</b>

**Contributions**

As set by statute, the County's SLEP Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2019 was 15.33%. For the fiscal year ended November 30, 2020, the County contributed \$719,977 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

**Net Pension Liability**

The County's net pension liability was measured as of December 31, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at December 31, 2019:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50%.
- **Salary Increases** were expected to be 3.35% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.25%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation pursuant to an experience study of the period 2014-2016.
- The IMRF-specific rates for **Mortality Non-Disabled Retirees** an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2019:

<u>Asset Class</u>	<u>Portfolio Target Percentage</u>	<u>Long-Term Expected Real Rate of Return</u>
Equities	37 %	5.75%
International Equities	18 %	6.50%
Fixed Income	28 %	3.25%
Real Estate	9 %	5.20%
Alternative Investments	7 %	3.60 - 7.60%
Cash Equivalents	<u>1</u> %	1.85%
 Total	 <u>100</u> %	

Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flows used to determine the Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.25%, the municipal bond rate is 2.75%, and the resulting single discount rate is 7.25%.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Changes in the Net Pension Liability (Asset)

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2018	\$ 27,200,735	\$ 22,714,002	\$ 4,486,733
Changes for the year:			
Service Cost	823,810	-	823,810
Interest on the Total Pension Liability	1,958,862	-	1,958,862
Changes of Benefits Terms	-	-	-
Differences between Expected and Actual			
Experience of the Total Pension Liability	(204,745)	-	(204,745)
Changes in Assumption	-	-	-
Contributions - Employer	-	612,318	(612,318)
Contributions - Employee	-	391,962	(391,962)
Net Investment Income	-	4,246,114	(4,246,114)
Benefit Payments, including Refunds			
of Employee Contributions	(1,187,715)	(1,187,715)	-
Other (Net Transfer)	-	65,889	(65,889)
Net Changes	1,390,212	4,128,568	(2,738,356)
Balances at December 31, 2019	\$ 28,590,947	\$ 26,842,570	\$ 1,748,377

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Lower 6.25%	Current Discount 7.25%	1% Higher 8.25%
Net Pension Liability	\$ 5,911,458	\$ 1,748,377	\$ (1,640,093)

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

**Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

For the year ended November 30, 2020, the County recognized pension expense of \$3,142,683. At November 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
Deferred Amounts to be Recognized in Pension Expense in Future Periods			
Differences between expected and actual experience	\$ 57,380	\$ 1,097,746	\$ (1,040,366)
Changes of Assumptions	753,853	128,121	625,732
Net difference between projected and actual earnings on pension plan investments	1,959,868	2,939,540	(979,672)
Total Deferred Amounts to be recognized in pension expense in future periods	2,771,101	4,165,407	(1,394,306)
Pension Contributions made prior to the Measurement Date	670,284	-	670,284
Total Deferred Amounts Related to Pensions	\$ 3,441,385	\$ 4,165,407	\$ (724,022)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending <u>December 31</u>	Net Deferred (Inflows)/Outflows <u>of Resources</u>
2020	\$ (384,198)
2021	(406,983)
2022	(4,578)
2023	(594,856)
2024	13,388
Thereafter	(17,079)
Total	<u>\$ (1,394,306)</u>

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

***Elected County Officials (ECO)***

Employees Covered by Benefit Terms

As of December 31, 2019, the following employees were covered by the benefit terms:

	<u>IMRF</u>
Retirees and Beneficiaries currently receiving benefits	4
Inactive Plan Members entitled to but not yet receiving benefits	0
Active Plan Members	<u>2</u>
Total	6

Contributions

As set by statute, the County's ECO Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2019 was 14.94%. For the fiscal year ended November 30, 2020, the County contributed \$17,229 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability

The County's net pension liability was measured as of December 31, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at December 31, 2019:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50%.
- The **Salary Increases** were expected to be 3.35% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.25%.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation pursuant to an experience study of the period 2014-2016.
- The IMRF-specific rates for **Mortality Non-Disabled Retirees** are an IMRF specific mortality table which was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2019:

<u>Asset Class</u>	<u>Portfolio Target Percentage</u>	<u>Long-Term Expected Real Rate of Return</u>
Equities	37 %	5.75%
International Equities	18 %	6.50%
Fixed Income	28 %	3.25%
Real Estate	9 %	5.20%
Alternative Investments	7 %	3.60 - 7.60%
Cash Equivalents	<u>1 %</u>	1.85%
Total	<u>100 %</u>	

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flows used to determine the Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 2.75%, and the resulting single discount rate is 7.25%.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Changes in the Net Pension Liability

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2018	\$ 3,804,465	\$ 3,280,102	\$ 524,363
Changes for the year:			
Service Cost	23,161	-	23,161
Interest on the Total Pension Liability	269,252	-	269,252
Changes of Benefits Terms	-	-	-
Differences between Expected and Actual			
Experience of the Total Pension Liability	(61,953)	-	(61,953)
Changes in Assumption	-	-	-
Contributions - Employer	-	14,381	(14,381)
Contributions - Employee	-	7,219	(7,219)
Net Investment Income	-	669,593	(669,593)
Benefit Payments, including Refunds			
of Employee Contributions	(204,463)	(204,463)	-
Other (Net Transfer)	-	3,346	(3,346)
Net Changes	<u>25,997</u>	<u>490,076</u>	<u>(464,079)</u>
Balances at December 31, 2019	<u>\$ 3,830,462</u>	<u>\$ 3,770,178</u>	<u>\$ 60,284</u>

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Lower 6.25%	Current Discount 7.25%	1% Higher 8.25%
Net Pension Liability	\$ 520,439	\$ 60,284	\$ (322,463)

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE H | RETIREMENT PLANS**

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended November 30, 2020, the County recognized pension expense of \$837,578. At November 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
Deferred Amounts to be Recognized in Pension Expense in Future Periods			
Differences between expected and actual experience	\$ 37,027	\$ 22,713	\$ 14,314
Changes of Assumptions	18,256	-	18,256
Net difference between projected and actual earnings on pension plan investments	297,519	486,381	(188,862)
Total Deferred Amounts to be recognized in pension expense in future periods	352,802	509,094	(156,292)
Pension Contributions made prior to the Measurement Date	14,156	-	14,156
<b>Total Deferred Amounts Related to Pensions</b>	<b>\$ 366,958</b>	<b>\$ 509,094</b>	<b>\$ (142,136)</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending <u>December 31</u>	Net Deferred Outflows/(Inflows) <u>of Resources</u>
2020	\$ (22,126)
2021	(57,190)
2022	10,681
2023	(87,657)
2024	-
Thereafter	-
<b>Total</b>	<b>\$ (156,292)</b>

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE I | DEFERRED COMPENSATION PLAN**

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation, which aggregated \$3,513,269 at November 30, 2020, is not available to employees until termination, retirement, death, or unforeseeable emergency. The deferred compensation plan assets are held in trust by a third party.

**NOTE J | OTHER POST-EMPLOYMENT BENEFITS**

*Plan Description.* In addition to providing the pension benefits described, the County provides post-employment health care benefits (OPEB) for retired employees through a single employer group health insurance plan. The benefits, benefit levels, and employee contributions are outlined in the continuation of employee health insurance benefits through Retiree Health Insurance Jackson County.

*Benefits Provided.* The County provides post-employment health care benefits to its retired employees. To be eligible for benefits, an employee must qualify for retirement under the County's retirement plan. All health care benefits are provided through the County's partially self-funded insured health plan. The benefit levels are the same as those afforded to active employees. Benefits include inpatient and outpatient hospital services; emergency room; well care exams; ambulance treatment; chiropractic treatment; and prescription drug benefits. Upon a retiree reaching 65 years of age, the County's plan continues but at a higher cost to the retiree.

*Membership.* At November 30, 2020, membership consisted of:

November 30, 2020

Retirees and beneficiaries receiving benefits	30
Active participants	<u>287</u>
Total	<u>317</u>
Number of participating employers	1

*Funding Policy.* The County negotiates the contribution percentages between the County and employees through the union contracts and personnel policy. All retirees contribute a portion of the premium.

*Annual OPEB costs and Net OPEB Liability.* The County had an actuarial valuation performed for the plan as of November 30, 2020.

**Jackson County, Illinois  
NOTES TO THE FINANCIAL STATEMENTS  
November 30, 2020**

## NOTE J | OTHER POST-EMPLOYMENT BENEFITS

## Actuarial Assumptions

The following are the methods and assumptions used to determine total OPEB liability at November 30, 2020:

- The **Actuarial Cost Method** used was Entry Age Normal
- The **Discount Rate** used 2.05% annual
- The **Salary Increase** used was 3.50% per annum

Monthly Health Plan Premium Costs (Blended)*	<u>Coverage</u>	Monthly Cost Hope 1000 *	Monthly Cost Hope 4000
	Single	\$ 1,100.00	\$ 775.00
	Single + Spouse	\$ 2,262.00	\$ 1,564.00
	Single + Children	\$ 2,097.00	\$ 1,370.00
	Family	\$ 2,756.00	\$ 1,935.00

*\*For valuation calculations, blended rates are adjusted to reflect the individual participant age through actuarial rate factors. The factors used are from the Society of Actuaries June 2013 report: "Health Care Costs - From Birth to Death"*

Mortality Probabilities of death for participants were according to RP2014 base rates projected to 2020 using scale MP2020. No additional provisions (besides those already embedded) were included for mortality improvements beyond 2020.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE J | OTHER POST-EMPLOYMENT BENEFITS**

Retirement

SLEP:

Age	Tier 1	Tier 2	Age	Tier 1	Tier 2
50	0.15	0.05	58	0.25	0.25
51	0.15	0.05	59	0.25	0.25
52	0.20	0.05	60	0.25	0.25
53	0.20	0.05	61	0.25	0.25
54	0.20	0.05	62	0.25	0.25
55	0.25	0.40	63	0.25	0.25
56	0.25	0.25	64	0.25	0.25
57	0.25	0.25	65	1.00	1.00

Other Departments:

Age	Tier 1				Tier 2			
	Reduced Early		Normal Retirement		Reduced Early		Normal Retirement	
	Male	Female	Male	Female	Male	Female	Male	Female
55	0.07	0.06	0.37	0.26				
56	0.07	0.06	0.28	0.20				
57	0.07	0.06	0.21	0.17				
58	0.07	0.06	0.21	0.17				
59	0.07	0.06	0.23	0.19				
60			0.13	0.11				
61			0.13	0.10				
62			0.21	0.18	0.15	0.13	0.75	0.75
63			0.19	0.18	0.15	0.13	0.75	0.75
64			0.18	0.17	0.15	0.13	0.75	0.75
65			0.25	0.26	0.15	0.13	0.75	0.75
66			0.31	0.28	0.15	0.13	0.75	0.75
67			0.26	0.26			0.75	0.75
68			0.24	0.22			0.75	0.75
69			0.22	0.23			0.75	0.75
70			0.22	0.23			0.75	0.75
71			0.22	0.21			0.75	0.75
72			0.19	0.21			0.75	0.75
73			0.20	0.23			0.75	0.75
74			0.21	0.21			0.75	0.75
75			0.21	0.22			0.75	0.75
76			0.21	0.22			0.75	0.75
77			0.21	0.22			0.75	0.75
78			0.21	0.22			0.75	0.75
79			0.21	0.22			0.75	0.75
80			1.00	1.00			1.00	1.00

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE J | OTHER POST-EMPLOYMENT BENEFITS**

**Disability**

Representative disability rates by age are:

Age	SLEP	Other Departments	
		Male	Female
25	0.0003	0.0000	0.0000
35	0.0026	0.0001	0.0000
45	0.0059	0.0003	0.0001
55	0.0090	0.0007	0.0003
65	0.0115	0.0009	0.0006

**Withdrawal**

Representative withdrawal rates by ages are:

Age	SLEP
25	0.104
35	0.031
45	0.015
55	0.015

**Other Departments**

Service	Male	Female
0	0.245	0.285
1	0.195	0.222
2	0.150	0.178
3	0.130	0.145
4	0.103	0.118
5	0.088	0.103
6	0.073	0.085
7	0.070	0.080

Age	8 or More	
	Years of Service	
25	0.000	0.080
35	0.035	0.058
45	0.023	0.036

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE J | OTHER POST-EMPLOYMENT BENEFITS**

Participation      100 % of employees eligible for County subsidized benefits were assumed to participate in the plan.

25% of employees not eligible for County subsidized benefits were assumed to participate in the plan.

Spouse Information      20% of employees were assumed to have participating spouses. Females were assumed to be three years younger than males.

Health Care Cost Inflation Rate	Period	Rates
	2020	7.00%
	2021	6.75%
	2022	6.50%
	2023	6.00%
	2024	6.00%
	2025	5.50%
	2026	5.00%
	2027 and after	4.50%

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE J | OTHER POST-EMPLOYMENT BENEFITS**

Change in the Net OPEB Liability

	Total OPEB Liability (A)	Plan Fiduciary Net Position (B)	Net OPEB Liability (A) - (B)
Balances at December 31, 2019	\$ 10,204,171	\$ -	\$ 10,204,171
Changes for the year:			
Service Cost	866,692	-	866,692
Interest on the Total Pension Liability	896,386	-	896,386
Changes of Benefits Terms	(520,738)	-	(520,738)
Differences between Expected and Actual			
Experience of the Total Pension Liability	(619,350)	-	(619,350)
Changes in Assumption	2,396,148	-	2,396,148
Contributions - Employer	-	921,001	(921,001)
Contributions - Employee	-	-	-
Net Investment Income	-	-	-
Benefit Payments, including Refunds			
of Employee Contributions	(921,001)	(921,001)	-
Other (Net Transfer)	-	-	-
Net Changes	<u>2,098,137</u>	-	<u>2,098,137</u>
Balances at December 31, 2020	<u>\$ 12,302,308</u>	<u>\$ -</u>	<u>\$ 12,302,308</u>

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the plan's net OPEB liability, calculated using a Single Discount Rate of 2.05%, as well as what the plan's net OPEB liability would be if it were calculated using Single Discount Rate that is 1% lower or 1% higher:

	1% Lower 1.05%	Current Discount 2.05%	1% Higher 3.05%
Net OPEB Liability	\$13,634,820	\$12,302,308	\$11,117,233

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE J | OTHER POST-EMPLOYMENT BENEFITS**

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend

The following presents the plan's net OPEB liability, calculated using healthcare trend rates that are 1% point lower or 1% higher than the trend rates used for the actuarial valuation:

	1% Decrease <u>6.0% Decreasing to 3.5</u>	Current Trend Rates <u>7.0% Decreasing to 4.5</u>	1% Increase <u>8.0% Decreasing to 5.5</u>
Net OPEB Liability	\$11,092,208	\$12,302,308	\$13,711,703

**NOTE K | FUND BALANCE CLASSIFICATIONS**

The governmental funds balance sheet includes a number of reserves which are maintained for specific purposes. The nature and purpose of the significant reserves are to segregate the monies which are reserved for tort liability, employee benefit accounts, automation, capital improvements and Circuit Clerk bond funds.

Governmental type fund balance in detail are as follows at November 30, 2020:

Nonspendable Fund Balance - Governmental Funds

Due from other funds	<u>\$ 2,857,087</u>
----------------------	---------------------

Restricted Fund Balance - Governmental Funds

Benefits	\$ 1,711,737
Public safety	1,415,137
Street construction and repair	2,342,627
Due from other funds	272,943
Debt service	1,946,198
River levee bond	531,977
Inmate & Commissary	146,136
General fund	<u>(1,110,603)</u> <u>\$ 7,256,152</u>

Committed Fund Balance - Governmental Funds

Solid waste	\$ 677,148
Public works	<u>539,699</u> <u>\$ 1,216,847</u>

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE K | FUND BALANCE CLASSIFICATIONS**

Assigned Fund Balance - Governmental Funds

Public works	<u>\$ 1,726,141</u>
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**NOTE L | OTHER REQUIRED DISCLOSURE**

Excess of Expenditures Over Appropriations

Excess of expenditures over appropriations in individual funds for the year ended November 30, 2020, are as follows:

<u>Fund</u>	<u>Expenditures</u>	<u>Budget</u>
General Fund	\$ 21,109,176	\$ 18,551,910
Insurance Liability Fund	\$ 429,745	\$ 409,939
Worker's Comp Fund	\$ 350,753	\$ 349,524
County Health	\$ 4,426,373	\$ 3,908,288
Ambulance	\$ 4,489,891	\$ 4,456,952

Due to the restructuring of the general ledger there are accounts recorded in the General Fund that are not budgeted.

**NOTE M | INTERFUND RECEIVABLES AND PAYABLES**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as Interfund receivables and payables. These transactions are intended to be paid back to the respective funds in the future periods when funding becomes available. The majority of interfund balances were used to finance operating deficits in the general fund. Interfund receivables and payables, during the year ended November 30, 2020, were as follows:

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE M | INTERFUND RECEIVABLES AND PAYABLES**

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
<i>Governmental Fund</i>		
Major Funds:		
General	\$ 4,012,656	\$ 8,703,231
Solid Waste	3,157,087	76,019
<i>Special Revenue Funds</i>		
County Highway	104,100	-
Motor Fuel Tax	-	104,100
Workers Compensation	159,894	-
Unemployment	27,236	29,896
FICA and Medicare	-	20,583
IMRF	649	7,088
<i>Capital Project Funds</i>		
Housing of Prisoners	<u>730,011</u>	-
	8,191,633	8,940,917
<i>Component Units</i>		
Health Department	43,387	2,356
Tuberculosis	-	5,650
	43,387	8,006
<i>Enterprise Fund</i>		
Ambulance	<u>974,122</u>	260,219
Total all funds	<u>\$ 9,209,142</u>	<u>\$ 9,209,142</u>

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE M | INTERFUND RECEIVABLES AND PAYABLES**

Interfund balances result from the time lag between the dates that the (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payment between funds are made.

Interfund balances not expected to be repaid within one year:

General Fund of \$3,157,624 payable to the Solid Waste Fund for operating deficits. The County has not determined when the balance will be repaid.

General Fund-Health Insurance restricted owes the General Fund unrestricted of \$3,243,179 and the General Fund restricted of \$1,096,251, for a total of \$4,339,430.

**NOTE N | INTERFUND TRANSFERS**

The following is a schedule of operating transfers as included in the Statement of Revenues, Expenditures and Changes in Fund Balance of the County.

	Transfer In	Transfer Out
<i>Major Funds</i>		
General	\$ 1,983,110	\$ 60,485
Total Major Funds	<hr/> 1,983,110	<hr/> 60,485
<i>Nonmajor Governmental Funds</i>		
Highway	693,643	-
Motor Fuel Tax	-	693,643
Workers Compensation	-	77,007
Debt Service	723,240	-
Housing of Prisoners	-	723,240
Unemployment Fund	-	39,081
FICA and Medicare	-	636,027
IMRF	-	1,170,510
Total Nonmajor Funds	<hr/> 1,416,883	<hr/> 3,339,508

Transfers are used to move revenues from the funds that statute or budget requires to collect them to the fund that statute or budget requires to expend them.

## **Jackson County, Illinois**

### **NOTES TO THE FINANCIAL STATEMENTS**

**November 30, 2020**

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#### **NOTE O | RISK MANAGEMENT**

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The County, along with various other local municipal governments, contracts with the Counties of Illinois Risk Management Association (CIRMA) for property, general liability, public officials' liability, employment practices liability, automobile, crime. The purpose of these trusts is to distribute the cost of self-insurance over similar entities. The trust requires an annual premium payment to cover estimated claims payable and reserves for claims for each entity. The members of the trust have no legal interest in the assets, liabilities, or fund balances of the insurance trusts. However, the County retains contingent liability to fund its pro rata share of any deficit incurred by the trusts should the trusts cease operations at some future date. The County has contracted with Arthur J. Gallagher Risk Management Services, Inc. to handle all administrative matters, including processing of claims filed. The County's premium payments for the fiscal year ending November 30, 2020 were \$355,621.

The County is partially self-insured with its workers compensation up to a maximum of \$100,000 per claim. Coverage amounts in excess of this limit have been obtained from a stop-loss policy issued through Gentry Couch.

There has been no significant reduction in insurance coverage from the previous year in any of the County's policies. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

The County maintains a partially self-funded employee health benefit plan. All full-time employees and certain retired employees who contribute to the fund are covered. It is self-funded to a maximum of \$50,000 per individual per plan year. Coverage amounts in excess of this limit have been obtained by means of a stop-loss policy. The amount of insurance claim settlements has not exceeded insurance coverage.

#### **NOTE P | CONTINGENCIES**

##### **Litigation and Claims**

The County is a defendant in various lawsuits. County management believes that such litigation will ultimately be resolved without material financial liability to the County. Matters include allegations relating to certain civil cases, workers compensation personal injury, discrimination, and civil rights violations.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE Q | INTEREST EXPENDITURES/EXPENSES**

The total interest expenditures/expenses of the County aggregated \$214,765.

**NOTE R | LEGAL DEBT MARGIN**

As a non-home rule County, the County's statutory debt limit is 5.750% of the total equalized assessed valuation of all taxable property located within the County.

2019 Equalized Assessed Valuation (E.A.V.)	\$ 734,117,522
Statutory Debt Limit (5.750% of E.A.V.)	42,211,758
General Obligation Debt Applicable to Limitation	
Taxable General Obligation Bonds, Series 2015	1,010,000
Taxable General Obligation (Alternate Revenue Source) Bonds, Series 2010A (Recovery Zone Economic Development Bonds) (The "2010A Bonds")	1,045,000
Taxable General Obligation (Alternate Revenue Source) Bonds, Series 2010B (Build America Bonds) (the "2010B Bonds")	<u>1,245,000</u>
Total General Obligation Debt	\$ 3,300,000
Less Self-Supporting Bonded Debt (1)	<u>(3,300,000)</u>
 Total Direct General Obligation Debt	
Available Legal Debt Margin	\$ 42,211,758

Pursuant to the provisions of the Debt Reform Act, self-supporting bonds such as the bonds listed above, do not count against the County's overall 5.750% of E.A.V. statutory debt limitation unless the County fails to abate the property tax levies made for the payment therein.

**Jackson County, Illinois**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**November 30, 2020**

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**NOTE S | PRIOR PERIOD ADJUSTMENT**

Certain invoices were expensed twice between two fiscal years in the Federal Aid Matching fund and a special revenue fund was added to the financial statements for Inmate Commissary and Trust funds. This required a prior period adjustment to correct the fund balance of the nonmajor governmental funds.

Fund balance beginning of year as previously stated:	
Nonmajor funds	\$ 7,460,062
Federal Aid Matching adjustment	469,538
Addition of Inmate funds	<u>82,642</u>
Total prior period adjustment	<u>552,180</u>
Fund balance beginning of year restated:	<u><u>\$ 8,012,242</u></u>

**NOTE T | SUBSEQUENT EVENTS**

Management evaluated all events and transactions that occurred after November 30, 2020 through July 28, 2021, the issue date of these financial statements.

## Required Supplementary Information

**Jackson County, Illinois**  
**BUDGETARY COMPARISON SCHEDULE**  
**GENERAL FUND**  
**For the fiscal year ended November 30, 2020**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget Favorable (Unfavorable)</b>
<b>Revenues - Unrestricted Funds:</b>				
General Property Taxes:				
Real property taxes	\$ 7,282,424	\$ 7,282,424	\$ 7,228,275	\$ (54,149)
Penalties on late taxes	250,000	250,000	253,839	3,839
Total General Property Taxes	7,532,424	7,532,424	7,482,114	(50,310)
Sales and Service Taxes:				
Sales tax	445,000	445,000	422,605	(22,395)
Supplemental sales tax	1,550,000	1,550,000	1,563,783	13,783
Pull tabs and jar games license and tax	26,000	26,000	19,320	(6,680)
Cable television franchise tax	18,000	18,000	17,827	(173)
Total Sales and Service Taxes	2,039,000	2,039,000	2,023,535	(15,465)
Intergovernmental Revenue:				
Illinois state income tax	1,985,000	1,985,000	2,252,574	267,574
Replacement tax	724,487	724,487	651,047	(73,440)
Local use tax	550,000	550,000	950,384	400,384
County hotel tax	27,000	27,000	58,261	31,261
Federal reimbursement in lieu of property tax	195,000	195,000	210,595	15,595
Other federal/state grants	602,689	602,689	543,474	(59,215)
Total Intergovernmental Revenue	4,084,176	4,084,176	4,666,335	582,159
Use of Money and Property:				
Interest on investments	25,000	25,000	10,875	(14,125)
Total Use of Money and Property	25,000	25,000	10,875	(14,125)
Service Charges, Permits and Fees:				
General Government:				
Executive	292,300	292,300	331,064	38,764
County clerk	357,000	357,000	547,103	190,103
Judiciary and courts	929,539	929,539	706,617	(222,922)
Assessments	66,323	66,323	67,845	1,522
Total General Government	1,645,162	1,645,162	1,652,629	7,467
Public Safety:				
Sheriff	854,300	854,300	371,472	(482,828)
Animal control	30,000	30,000	21,133	(8,867)
Coroner	11,000	11,000	16,348	5,348
Total Public Safety	895,300	895,300	408,953	(486,347)
Total Service Charges, Permits and Fees	2,540,462	2,540,462	2,061,582	(478,880)
Total Unrestricted Fund Revenues	\$ 16,221,062	\$ 16,221,062	\$ 16,244,441	\$ 23,379

**Jackson County, Illinois**  
**BUDGETARY COMPARISON SCHEDULE**  
**GENERAL FUND**  
**For the fiscal year ended November 30, 2020**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
				<b>Favorable (Unfavorable)</b>
<b>Expenditures - Unrestricted Funds - Current:</b>				
General Government:				
Executive:				
County Board	\$ 270,662	\$ 285,662	\$ 361,109	\$ (75,447)
Board of Review	67,131	67,131	46,944	20,187
Total Executive	337,793	352,793	408,053	(55,260)
Treasurer:				
Treasurer's office	484,881	484,881	508,151	(23,270)
Total Treasurer	484,881	484,881	508,151	(23,270)
County Clerk:				
County Clerk's office	871,627	871,627	960,592	(88,965)
Elections	25,699	25,699	26,580	(881)
Total County Clerk	897,326	897,326	987,172	(89,846)
Judiciary and Courts:				
State's Attorney	1,526,500	1,526,500	1,484,353	42,147
Circuit Clerk's office	1,172,456	1,172,456	988,054	184,402
Jury Commission	114,530	114,530	49,832	64,698
Courts	594,899	568,899	528,166	40,733
Public Defender	696,195	696,195	629,242	66,953
Probation circuit	561,503	561,503	490,752	70,751
Total Judiciary and Courts	4,666,083	4,640,083	4,170,399	469,684
Assessments:				
Assessments	415,888	415,888	438,921	(23,033)
Total Assessments	415,888	415,888	438,921	(23,033)
Other:				
Data processing	423,434	423,434	439,149	(15,715)
Building maintenance	158,500	158,500	153,010	5,490
Education	185,893	185,893	116,564	69,329
Central Services	20,000	5,000	10,602	(5,602)
Total Other	787,827	772,827	719,325	53,502
Total General Government	7,589,798	7,563,798	7,232,021	331,777
Public Safety:				
Sheriff's office	5,318,186	5,318,186	4,805,218	512,968
Jail	4,234,387	4,241,887	3,802,405	439,482
Jail building maintenance	485,400	485,400	388,616	96,784
Merit board	3,000	3,000	2,112	888
Animal control	60,000	96,600	83,511	13,089
Coroner	207,888	207,888	221,941	(14,053)
Emergency service	80,281	99,781	77,925	21,856
Total Public Safety	10,389,142	10,452,742	9,381,728	1,071,014
Total Unrestricted Fund Expenditures	17,978,940	18,016,540	16,613,749	1,402,791
<b>Deficiency of Revenues Over Expenditures - Unrestricted Funds</b>	<b>\$ (1,757,878)</b>	<b>\$ (1,795,478)</b>	<b>\$ (369,308)</b>	<b>\$ 1,426,170</b>

**JACKSON COUNTY, ILLINOIS**  
**BUDGETARY COMPARISON SCHEDULE**  
**GENERAL FUND**  
**For the fiscal year ended November 30, 2020**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
				<b>Favorable (Unfavorable)</b>
<b>Revenues - Restricted Funds:</b>				
Other Revenues:				
County Clerk	\$ -	\$ -	\$ -	\$ -
Health Insurance	-	-	4,270,450	4,270,450
Payroll Clearing	-	-	205	205
Court Security	-	-	115,162	115,162
Court Assessment Fees	4,200	4,200	189,941	185,741
Law Library Fees	-	-	8,115	8,115
Court Automation	-	-	84,487	84,487
County Clerk Automation	-	-	91,513	91,513
State's Attorney Automation	-	-	1,487	1,487
Treasurer's Automation	-	-	17,652	17,652
Child Support Administration	-	-	51,300	51,300
Court Document Storage	-	-	85,401	85,401
Treasurer's Inheritance	-	-	-	-
Court Supervision Sheriff	-	-	364	364
GIS Fund	-	-	122,181	122,181
Drug Fund	-	-	4,315	4,315
DUI	-	-	7,773	7,773
Grants	-	-	1	1
State's Attorney Victim Assistance	-	-	4	4
Miscellaneous	-	-	-	-
<b>Total Other Revenues</b>	<b>4,200</b>	<b>4,200</b>	<b>5,050,351</b>	<b>5,046,151</b>
<b>Total Restricted Fund Revenues</b>	<b>4,200</b>	<b>4,200</b>	<b>5,050,351</b>	<b>5,046,151</b>
<b>Expenditures - Restricted Funds:</b>				
Other Expenditures:				
County Clerk	-	-	129,522	(129,522)
Health Insurance	-	-	3,715,077	(3,715,077)
Payroll Clearing	-	-	-	-
Court Security	-	-	264,746	(264,746)
Court Assessment Fees	-	-	30,785	(30,785)
Law Library Fees	-	-	4,889	(4,889)
Court Automation	-	-	116,889	(116,889)
County Clerk Automation	-	-	15,369	(15,369)
State's Attorney Automation	-	-	-	-
Treasurer's Automation	-	-	18,255	(18,255)
Child Support Administration	-	-	-	-
Court Document Storage	-	-	81,350	(81,350)
Treasurer's Inheritance	-	-	-	-
Court Supervision Sheriff	-	-	-	-
GIS Fund	-	-	72,507	(72,507)
Drug Fund	-	-	26,289	(26,289)
DUI	-	-	-	-
Grants	-	-	-	-
State's Attorney Victim Assistance	-	-	9,956	(9,956)
Miscellaneous	-	-	-	-
<b>Total Other Expenditures</b>	<b>-</b>	<b>-</b>	<b>4,485,634</b>	<b>(4,485,634)</b>
<b>Total Restricted Fund Expenditures</b>	<b>-</b>	<b>-</b>	<b>4,485,634</b>	<b>(4,485,634)</b>
<b>Excess of Revenues Over Expenditures - Restricted Funds</b>	<b>4,200</b>	<b>4,200</b>	<b>564,717</b>	<b>560,517</b>
<b>Other Financing Sources (Uses):</b>				
Operating transfers in	2,000,000	2,000,000	1,355,138	(644,862)
Operating transfers in - restricted	150,000	150,000	627,972	477,972
Operating transfers out	(574,895)	(574,895)	(60,485)	514,410
Operating transfers out - restricted	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>1,575,105</b>	<b>1,575,105</b>	<b>1,922,625</b>	<b>347,520</b>
<b>EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES</b>	<b>(178,573)</b>	<b>(216,173)</b>	<b>2,118,034</b>	<b>2,334,207</b>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<b>947,579</b>	<b>947,579</b>	<b>947,579</b>	<b>-</b>
<b>FUND BALANCE, END OF YEAR</b>	<b>\$ 769,006</b>	<b>\$ 731,406</b>	<b>\$ 3,065,613</b>	<b>\$ 2,334,207</b>

**Jackson County, Illinois**  
**BUDGETARY COMPARISON SCHEDULE**  
**SOLID WASTE MANAGEMENT FUND**  
**For the fiscal year ended November 30, 2020**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
				<b>Favorable (Unfavorable)</b>
Revenues:				
Use of money and property	\$ -	\$ -	\$ 4,905	\$ 4,905
Sanitation Fees	-	-	390,936	390,936
Total Revenues	-	-	395,841	395,841
Expenditures:				
Public Health	-	-	339,158	(339,158)
Total expenditures	-	-	339,158	(339,158)
Excess (Deficiency) of Revenues Over Expenditures	-	-	56,683	56,683
Other Financing Sources (Uses):				
Operating transfers in	-	-	-	-
Operating transfers out	-	-	-	-
Total Other Financing Sources (Uses):	-	-	-	-
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	-	-	56,683	56,683
FUND BALANCE, BEGINNING OF YEAR	-	-	125,099	-
FUND BALANCE, END OF YEAR	\$ -	\$ -	\$ 181,782	\$ 56,683

**Jackson County, Illinois**

**REQUIRED SUPPLEMENTARY INFORMATION**

**MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**

**IMRF REGULAR PLAN**

**LAST 10 CALENDAR YEARS**

<b>Calendar year ending December 31,</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
<b>Total Pension Liability</b>						
Service Cost	\$ 905,072	\$ 843,142	\$ 889,664	\$ 958,753	\$ 874,693	\$ 1,285,592
Interest on the Total Pension Liability	5,735,502	5,662,521	5,626,963	5,538,770	5,294,334	5,043,582
Benefit Changes	-	-	-	-	-	-
Difference between Expected and Actual Experience	2,959,942	(375,483)	300,425	(1,426,937)	858,591	(1,463,769)
Assumption Changes	-	2,140,892	(2,279,765)	(85,808)	85,451	2,074,962
Benefit Payments and Refunds	(5,129,951)	(4,253,940)	(3,825,890)	(3,919,960)	(3,674,753)	(3,108,365)
<b>Net Change in Total Pension Liability</b>	<b>4,470,565</b>	<b>4,017,132</b>	<b>711,397</b>	<b>1,064,818</b>	<b>3,438,316</b>	<b>3,832,002</b>
<b>Total Pension Liability - Beginning</b>	<b>81,222,813</b>	<b>77,205,681</b>	<b>76,494,284</b>	<b>75,429,466</b>	<b>71,991,150</b>	<b>68,159,148</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 85,693,378</b>	<b>\$ 81,222,813</b>	<b>\$ 77,205,681</b>	<b>\$ 76,494,284</b>	<b>\$ 75,429,466</b>	<b>\$ 71,991,150</b>
<b>Plan Fiduciary Net Position</b>						
Employer Contributions	\$ 790,678	\$ 1,025,134	\$ 994,713	\$ 996,668	\$ 1,008,020	\$ 1,221,288
Employee Contributions	723,974	435,285	414,544	477,436	410,282	511,479
Pension Plan Net Investment Income	13,598,199	(4,525,246)	12,386,625	4,624,687	346,264	4,102,133
Benefit Payments and Refunds	(5,129,951)	(4,253,940)	(3,825,890)	(3,919,960)	(3,674,753)	(3,108,365)
Other	687,733	555,451	(1,375,473)	(374,704)	(549,573)	(281,335)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>10,670,633</b>	<b>(6,763,316)</b>	<b>8,594,519</b>	<b>1,804,127</b>	<b>(2,459,760)</b>	<b>2,445,200</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>71,556,649</b>	<b>78,319,965</b>	<b>69,725,446</b>	<b>67,921,319</b>	<b>70,381,079</b>	<b>67,935,879</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 82,227,282</b>	<b>\$ 71,556,649</b>	<b>\$ 78,319,965</b>	<b>\$ 69,725,446</b>	<b>\$ 67,921,319</b>	<b>\$ 70,381,079</b>
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<b>3,466,096</b>	<b>9,666,164</b>	<b>(1,114,284)</b>	<b>6,768,838</b>	<b>7,508,147</b>	<b>1,610,071</b>
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	<b>95.96%</b>	<b>88.10%</b>	<b>101.44%</b>	<b>91.15%</b>	<b>90.05%</b>	<b>97.76%</b>
<b>Cover Valuation Payroll</b>	<b>\$ 9,337,673</b>	<b>\$ 8,878,490</b>	<b>\$ 8,590,193</b>	<b>\$ 8,524,166</b>	<b>\$ 9,081,511</b>	<b>\$ 8,053,392</b>
<b>Net Pension Liability as a Percentage of Covered Valuation Payroll</b>	<b>37.12%</b>	<b>108.87%</b>	<b>-12.97%</b>	<b>79.41%</b>	<b>82.68%</b>	<b>19.99%</b>

**Notes to Schedule:**

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**Jackson County, Illinois**

**REQUIRED SUPPLEMENTARY INFORMATION**

**MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**

**IMRF SLEP PLAN**

**LAST 10 CALENDAR YEARS**

<b>Calendar year ending December 31,</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
<b>Total Pension Liability</b>						
Service Cost	\$ 823,810	\$ 751,262	\$ 721,289	\$ 707,517	\$ 689,180	\$ 701,294
Interest on the Total Pension Liability	1,958,862	1,877,998	1,760,027	1,702,472	1,613,382	1,486,544
Benefit Changes	-	-	-	-	-	-
Difference between Expected and Actual Experience	(204,745)	(540,694)	92,759	(807,254)	(305,290)	(80,713)
Assumption Changes	-	897,798	(155,372)	(65,979)	32,249	330,452
Benefit Payments and Refunds	(1,187,715)	(899,950)	(821,517)	(852,356)	(785,358)	(637,884)
<b>Net Change in Total Pension Liability</b>	<b>1,390,212</b>	<b>2,086,414</b>	<b>1,597,186</b>	<b>684,400</b>	<b>1,244,163</b>	<b>1,799,693</b>
<b>Total Pension Liability - Beginning</b>	<b>27,200,735</b>	<b>25,114,321</b>	<b>23,517,135</b>	<b>22,832,735</b>	<b>21,588,572</b>	<b>19,788,879</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 28,590,947</b>	<b>\$ 27,200,735</b>	<b>\$ 25,114,321</b>	<b>\$ 23,517,135</b>	<b>\$ 22,832,735</b>	<b>\$ 21,588,572</b>
<b>Plan Fiduciary Net Position</b>						
Employer Contributions	\$ 612,318	\$ 670,626	\$ 718,802	\$ 715,320	\$ 686,819	\$ 690,192
Employee Contributions	391,962	344,423	313,386	287,578	268,830	313,785
Pension Plan Net Investment Income	4,246,114	(1,436,976)	3,644,409	1,282,963	92,742	1,041,388
Benefit Payments and Refunds	(1,187,715)	(899,950)	(821,517)	(852,356)	(785,358)	(637,884)
Other	65,889	413,600	(329,047)	225,460	(288,943)	166,826
<b>Net Change in Plan Fiduciary Net Position</b>	<b>4,128,568</b>	<b>(908,277)</b>	<b>3,526,033</b>	<b>1,658,965</b>	<b>(25,910)</b>	<b>1,574,307</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>22,714,002</b>	<b>23,622,279</b>	<b>20,096,246</b>	<b>18,437,281</b>	<b>18,463,191</b>	<b>16,888,884</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 26,842,570</b>	<b>\$ 22,714,002</b>	<b>\$ 23,622,279</b>	<b>\$ 20,096,246</b>	<b>\$ 18,437,281</b>	<b>\$ 18,463,191</b>
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<b>1,748,377</b>	<b>4,486,733</b>	<b>1,492,042</b>	<b>3,420,889</b>	<b>4,395,454</b>	<b>3,125,381</b>
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	<b>93.88%</b>	<b>83.51%</b>	<b>94.06%</b>	<b>85.45%</b>	<b>80.75%</b>	<b>85.52%</b>
<b>Cover Valuation Payroll</b>	<b>\$ 3,992,795</b>	<b>\$ 4,093,804</b>	<b>\$ 3,975,733</b>	<b>\$ 3,730,432</b>	<b>\$ 3,638,441</b>	<b>\$ 3,406,115</b>
<b>Net Pension Liability as a Percentage of Covered Valuation Payroll</b>	<b>43.79%</b>	<b>109.60%</b>	<b>37.53%</b>	<b>91.70%</b>	<b>120.81%</b>	<b>91.76%</b>

Notes to Schedule:

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**Jackson County, Illinois**

**REQUIRED SUPPLEMENTARY INFORMATION**

**MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**

**IMRF ECO PLAN**

**LAST 10 CALENDAR YEARS**

<b>Calendar year ending December 31,</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
<b>Total Pension Liability</b>						
Service Cost	\$ 23,161	\$ 33,010	\$ 41,297	\$ 45,450	\$ 34,694	\$ 40,529
Interest on the Total Pension Liability	269,252	246,931	238,443	247,883	229,065	244,319
Benefit Changes	-	-	-	-	-	-
Difference between Expected and Actual Experience	(61,953)	219,833	(91,197)	(256,163)	149,741	(346,371)
Assumption Changes	-	103,553	74,279	(7,710)	8,121	(4,573)
Benefit Payments and Refunds	(204,463)	(149,551)	(141,440)	(182,757)	(151,736)	(125,711)
<b>Net Change in Total Pension Liability</b>	<b>25,997</b>	<b>453,776</b>	<b>121,382</b>	<b>(153,297)</b>	<b>269,885</b>	<b>(191,807)</b>
<b>Total Pension Liability - Beginning</b>	<b>3,804,465</b>	<b>3,350,689</b>	<b>3,229,307</b>	<b>3,382,604</b>	<b>3,112,719</b>	<b>3,304,526</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 3,830,462</b>	<b>\$ 3,804,465</b>	<b>\$ 3,350,689</b>	<b>\$ 3,229,307</b>	<b>\$ 3,382,604</b>	<b>\$ 3,112,719</b>
<b>Plan Fiduciary Net Position</b>						
Employer Contributions	\$ 14,381	\$ 47,727	\$ 68,651	\$ 80,426	\$ 123,814	\$ 123,019
Employee Contributions	7,219	13,218	13,356	13,216	14,155	10,945
Pension Plan Net Investment Income	669,593	(228,900)	563,242	204,496	14,441	166,631
Benefit Payments and Refunds	(204,463)	(149,551)	(141,440)	(182,757)	(151,736)	(125,711)
Other	3,346	98,396	(38,581)	(38,018)	60,948	(7,415)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>490,076</b>	<b>(219,110)</b>	<b>465,228</b>	<b>77,363</b>	<b>61,622</b>	<b>167,469</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>3,280,102</b>	<b>3,499,212</b>	<b>3,033,984</b>	<b>2,956,621</b>	<b>2,894,999</b>	<b>2,727,530</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 3,770,178</b>	<b>\$ 3,280,102</b>	<b>\$ 3,499,212</b>	<b>\$ 3,033,984</b>	<b>\$ 2,956,621</b>	<b>\$ 2,894,999</b>
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<b>60,284</b>	<b>524,363</b>	<b>(148,523)</b>	<b>195,323</b>	<b>425,983</b>	<b>217,720</b>
<b>Plan Fiduciary Net Position as a Percentage</b>						
<b>of Total Pension Liability</b>	<b>98.43%</b>	<b>86.22%</b>	<b>104.43%</b>	<b>93.95%</b>	<b>87.41%</b>	<b>93.01%</b>
<b>Cover Valuation Payroll</b>	<b>\$ 96,257</b>	<b>\$ 176,244</b>	<b>\$ 178,082</b>	<b>\$ 176,218</b>	<b>\$ 187,968</b>	<b>\$ 143,668</b>
<b>Net Pension Liability as a Percentage</b>						
<b>of Covered Valuation Payroll</b>	<b>62.63%</b>	<b>297.52%</b>	<b>-83.40%</b>	<b>110.84%</b>	<b>226.63%</b>	<b>151.54%</b>

Notes to Schedule:

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**Jackson County, Illinois**

**REQUIRED SUPPLEMENTARY INFORMATION**

**MULTIYEAR SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS**

**LAST 10 FISCAL YEARS**

<b>Fiscal year ending November 30,</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Total OPEB Liability</b>			
Service Cost	\$ 866,692	\$ -	\$ 469,984
Interest on the Total OPEB Liability	896,386	-	360,971
Benefit Changes	(520,738)	-	-
Difference between Expected and Actual Experience	(619,350)	-	-
Assumption Changes	2,396,148	-	(699,355)
Benefit Payments and Refunds	(921,001)	-	(422,994)
<b>Net Change in Total OPEB Liability</b>	<b>2,098,137</b>	<b>-</b>	<b>(291,394)</b>
<b>Total OPEB Liability - Beginning</b>	<b>10,204,171</b>	<b>10,204,171</b>	<b>10,495,565</b>
<b>Total OPEB Liability - Ending (a)</b>	<b>\$ 12,302,308</b>	<b>\$ 10,204,171</b>	<b>\$ 10,204,171</b>
<b>Plan Fiduciary Net Position</b>			
Employer Contributions	\$ 921,001	\$ -	\$ 422,994
Employee Contributions	-	-	-
OPEB Plan Net Investment Income	-	-	-
Benefit Payments and Refunds	(921,001)	-	(422,994)
Other	-	-	-
<b>Net Change in Plan Fiduciary Net Position</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<b>12,302,308</b>	<b>10,204,171</b>	<b>10,204,171</b>
<b>Plan Fiduciary Net Position as a Percentage of Total OPEB Liability</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>
<b>Covered-employee Payroll</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 13,754,066</b>
<b>Net Pension Liability as a Percentage of Covered Valuation Payroll</b>	<b>0.00%</b>	<b>0.00%</b>	<b>74.19%</b>

Notes to Schedule:

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**Jackson County, Illinois**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**MULTIYEAR SCHEDULE OF CONTRIBUTIONS**  
**LAST 10 CALENDAR YEARS**

IMRF - Regular Plan						
Calendar Year Ending December 31,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll	
2019	\$ 790,901 *	\$ 790,678	\$ 223	\$ 9,337,673	8.47%	
2018	\$ 1,027,241	\$ 1,025,134	\$ 2,107	\$ 8,878,490	11.55%	
2017	\$ 988,731	\$ 994,713	\$ (5,982)	\$ 8,590,193	11.58%	
2016	\$ 996,475	\$ 996,668	\$ (193)	\$ 8,524,166	11.69%	
2015	\$ 1,004,415	\$ 1,008,020	\$ (3,605)	\$ 9,081,511	11.10%	
2014	\$ 907,617	\$ 1,221,288	\$ (313,671)	\$ 8,053,392	15.16%	

\* Estimated based on contribution rate of 8.47% and covered valuation payroll of \$9,337,673.

IMRF - SLEP Plan						
Calendar Year Ending December 31,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll	
2019	\$ 612,095 *	\$ 612,318	\$ (223)	\$ 3,992,795	15.34%	
2018	\$ 668,518	\$ 670,626	\$ (2,108)	\$ 4,093,804	16.38%	
2017	\$ 715,234	\$ 718,802	\$ (3,568)	\$ 3,975,733	18.08%	
2016	\$ 714,751	\$ 715,320	\$ (569)	\$ 3,730,432	19.18%	
2015	\$ 697,489	\$ 686,819	\$ 10,670	\$ 3,638,441	18.88%	
2014	\$ 656,018	\$ 690,192	\$ (34,174)	\$ 3,406,115	20.26%	

\* Estimated based on contribution rate of 15.33% and covered valuation payroll of \$3,992,795.

IMRF - ECO Plan						
Calendar Year Ending December 31,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll	
2019	\$ 14,381 *	\$ 14,381	\$ -	\$ 96,257	14.94%	
2018	\$ 47,727	\$ 47,727	\$ -	\$ 176,244	27.08%	
2017	\$ 68,651	\$ 68,651	\$ -	\$ 178,082	38.55%	
2016	\$ 80,426	\$ 80,426	\$ -	\$ 176,218	45.64%	
2015	\$ 123,439	\$ 123,814	\$ (375)	\$ 187,968	65.87%	
2014	\$ 148,811	\$ 123,019	\$ 25,792	\$ 143,668	85.63%	

\* Estimated based on contribution rate of 14.94% and covered valuation payroll of \$96,257.

**Jackson County, Illinois  
REQUIRED SUPPLEMENTARY INFORMATION  
MULTIYEAR SCHEDULE OF CONTRIBUTIONS  
LAST 10 CALENDAR YEARS**

## Notes to Schedule: Summary Actuarial Methods and Assumptions Used in the Calculation of the 2019 Contribution Rate\*\*

**Valuation Date:** Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.  
**Notes**

#### Methods and Assumptions Used to Determine 2019 Contribution Rates:

Actuarial Cost Method:	Aggregate entry age normal
Amortization Method:	Level percentage of payroll, closed
Remaining Amortization Period:	Non-Taxing bodies: 10-year rolling period Taxing bodies (Regular, SLEP and ECO groups): 24-year closed period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 19 years for most employers (two employers were financed over 29 years).

Asset Valuation Method:	5-year smoothed market; 20% corridor
Wage Growth:	3.25%
Price Inflation:	2.50%

**Salary Increases:** 3.35% to 14.25% including inflation  
**Investment Rate of Return:** 7.50%

Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2017 valuation pursuant to an experience study of the period 2014 - 2016.

Mortality: For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

**Other Information:**  
**Notes** There were no benefit changes during the year.

**\*\* Based on Valuation Assumptions used in the December 31, 2017 actuarial valuation**

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

Combining and Individual Nonmajor  
Fund Financial Statements  
and Schedules

Jackson County, Illinois  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
For the fiscal year ended November 30, 2020

	Special Revenue Funds												Total Nonmajor Governmental Funds			
	Motor Fuel Tax Fund	County Highway Fund	County Bridge Fund	Federal Aid & Matching Fund	River Levee Bond Fund	Insurance Liability Fund	Workers Compensation Fund	Unemployment Fund	FICA and Medicare Fund	IMRF Fund	Inmate Commissary & Trust Fund	Housing of Prisoners Fund	Debt Service Fund			
<b>ASSETS</b>																
Cash	\$ -	\$ 1,194,665	\$ 203,815	\$ 634,320	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,032,800		
Accounts receivable:																
Other governmental units and agencies		9,097	4,273	1,725										15,095		
Property taxes		1,118,311	87,880	545,370										1,751,561		
Due from other funds		104,100	-	-										104,100		
Due from agencies		-	-	-										-		
Prepayments		-	-	-										-		
Restricted assets																
Cash		2,504,559	-	-	531,977	56,330	2,302	90,082	745,959	236,200	146,136	636,677	1,841,237	6,791,459		
Accounts receivable:																
Other governmental units and agencies		768	-	-	-	-	-	-	-	-	-	48,449	-	49,217		
Property Taxes		-	-	-	-	697,995	407,091	149,392	1,480,172	1,776,201	-	-	293,081	4,803,932		
Due from other funds		-	-	-	-	-	159,894	27,236	-	649	-	730,011	-	917,790		
Due from agency		-	-	-	-	-	-	-	-	-	-	-	-	-		
Total Assets		2,505,327	2,426,173	295,968	1,181,415	531,977	754,325	569,287	266,710	2,226,131	2,013,050	146,136	1,415,137	2,134,318	16,465,954	
<b>DEFERRED OUTFLOWS OF RESOURCES</b>																
Deferred outflows		-	-	-	-	-	-	-	-	-	-	-	-	-		
Total Deferred Outflows of Resources		-	-	-	-	-	-	-	-	-	-	-	-	-		
Total Assets and Deferred Outflows of Resources		\$ 2,505,327	\$ 2,426,173	\$ 295,968	\$ 1,181,415	\$ 531,977	\$ 754,325	\$ 569,287	\$ 266,710	\$ 2,226,131	\$ 2,013,050	\$ 146,136	\$ 1,415,137	\$ 2,134,318	\$ 16,465,954	
<b>LIABILITIES</b>																
Liabilities:																
Accounts payable	\$ -	\$ 347,004	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 347,004		
Accrued payroll	-	10,787	-	-	-	-	-	-	-	-	-	-	-	10,787		
Compensated absences	-	68,063	-	-	-	-	-	-	-	-	-	-	-	68,063		
Due to other funds		104,100	-	-	-	-	-	-	-	-	-	-	-	104,100		
Restricted liabilities																
Accounts payable		58,600	-	-	-	-	9,859	340	8,796	4,222	5,986	-	-	87,803		
Accrued payroll		-	-	-	-	-	-	-	174,532	205,084	-	-	-	379,616		
Cash overdrawn		-	-	-	-	-	253,471	146,611	4,933	-	135,758	-	-	540,773		
Due to other funds		-	-	-	-	-	-	-	29,896	20,583	7,088	-	-	57,567		
Total Liabilities		162,700	425,854	-	-	-	263,330	146,951	43,625	199,337	353,916	-	-	1,595,713		
<b>DEFERRED INFLOWS OF RESOURCES</b>																
Deferred inflows - property taxes	-	772,542	60,960	378,360	-	-	470,507	281,966	102,637	1,025,226	1,230,271	-	-	1,211,862		
Restricted deferred inflows - property taxes	-	-	-	-	-	-	-	-	-	-	-	-	188,120	3,298,727		
Total Deferred Inflows of Resources		-	772,542	60,960	378,360	-	470,507	281,966	102,637	1,025,226	1,230,271	-	-	188,120	4,510,589	
<b>Fund Balances:</b>																
Nonspendable		-	-	-	-	-	-	-	-	-	-	-	-			
Restricted		2,342,627	-	-	-	-	531,977	20,488	140,370	120,448	1,001,568	428,863	146,136	1,415,137	1,946,198	8,093,812
Committed		-	345,769	26,920	167,010	-	-	-	-	-	-	-	-	539,699		
Assigned		-	882,008	208,088	636,045	-	-	-	-	-	-	-	-	1,726,141		
Total Fund Balances		2,342,627	1,227,777	235,008	803,055	531,977	20,488	140,370	120,448	1,001,568	428,863	146,136	1,415,137	1,946,198	10,359,652	
Total Liabilities, Deferred Inflows of Resources, and Fund Balances		\$ 2,505,327	\$ 2,426,173	\$ 295,968	\$ 1,181,415	\$ 531,977	\$ 754,325	\$ 569,287	\$ 266,710	\$ 2,226,131	\$ 2,013,050	\$ 146,136	\$ 1,415,137	\$ 2,134,318	\$ 16,465,954	

Jackson County, Illinois

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

NONMAJOR GOVERNMENTAL FUNDS

For the fiscal year ended November 30, 2020

	Motor Fuel Tax Fund	County Highway Fund	County Bridge Fund	Federal Aid & Matching Fund	River Levee Bond Fund	Insurance Liability Fund	Workers Compensation Fund	Unemployment Fund	FICA and Medicare Fund	IMRF Fund	Inmate Commissary & Trust Fund	Housing of Prisoners Fund	Debt Service Funds	Total Nonmajor Governmental Funds
<b>Revenues - Unrestricted Funds:</b>														
General property taxes	\$ -	\$ 746,956	\$ 58,154	\$ 360,789	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,165,899
Intergovernmental revenue	-	388,275	14,530	1,035,070	-	-	-	-	-	-	-	-	-	1,437,875
Use of money and property	-	8,690	1,934	4,520	-	-	-	-	-	-	-	-	-	15,144
Other revenue	-	35,733	-	-	-	-	-	-	-	-	-	-	-	35,733
<b>Total Unrestricted Fund Revenues</b>	-	1,179,654	74,618	1,400,379	-	-	-	-	-	-	-	-	-	2,654,651
<b>Expenditures - Unrestricted Funds:</b>														
Current:														
Public Works	-	1,340,534	67,876	29,570	-	-	-	-	-	-	-	-	-	1,437,980
Capital improvements	-	276,419	-	1,035,070	-	-	-	-	-	-	-	-	-	1,311,489
Other Expenditures	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Total Unrestricted Fund Expenditures</b>	-	1,616,953	67,876	1,064,640	-	-	-	-	-	-	-	-	-	2,749,469
<b>Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds</b>	-	(437,299)	6,742	335,739	-	-	-	-	-	-	-	-	-	(94,818)
<b>Revenues - Restricted Funds:</b>														
General property taxes	-	-	-	-	-	491,437	270,305	110,575	982,808	1,179,360	-	-	203,540	3,238,025
Intergovernmental revenue	2,181,467	-	-	-	-	-	-	-	-	-	-	-	-	2,181,467
Use of money and property	12,878	-	-	-	3,155	154	200	271	3,517	1,422	-	96	329	22,022
Federal subsidies for Recovery Zone Economic Development and Build America Bonds	-	-	-	-	-	-	-	-	-	-	-	63,494	696,016	760,629
Other revenues	1,119	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Total Restricted Fund Revenues</b>	2,195,464	-	-	-	3,155	491,591	270,505	110,846	986,325	1,180,782	63,494	696,112	203,869	6,202,143
<b>Expenditures - Restricted Funds:</b>														
General property taxes:														
Tort liability	-	-	-	-	-	420,154	-	-	-	-	-	-	-	420,154
Benefits	-	-	-	-	-	-	350,412	39,140	21,110	29,930	-	-	-	440,592
Debt service														
Principle	-	-	-	-	-	-	-	-	-	-	-	-	255,000	255,000
Interest	-	-	-	-	-	-	-	-	-	-	-	-	204,950	204,950
Capital improvements	-	-	-	-	-	-	-	-	-	-	-	-	27,200	27,200
Other expenditures	475,218	-	-	-	11,976	-	-	-	-	-	-	-	2,200	489,394
<b>Total Restricted Fund Expenditures</b>	475,218	-	-	-	11,976	420,154	350,412	39,140	21,110	29,930	-	29,400	459,950	1,837,290
<b>Excess (Deficiency) of Revenues Over Expenditures - Restricted Funds</b>	1,720,246	-	-	-	(8,821)	71,437	(79,907)	71,706	965,215	1,150,852	63,494	666,712	(256,081)	4,364,853
<b>Other Financing Sources (Uses):</b>														
Operating transfers in	-	693,643	-	-	-	-	-	-	-	-	-	-	723,240	1,416,883
Operating transfers out	(693,643)	-	-	-	-	-	(77,007)	(39,081)	(636,027)	(1,170,510)	-	(723,240)	-	(3,339,508)
<b>Total Other Financing Sources (Uses)</b>	(693,643)	693,643	-	-	-	-	(77,007)	(39,081)	(636,027)	(1,170,510)	-	(723,240)	723,240	(1,922,625)
<b>EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES</b>	1,026,603	256,344	6,742	335,739	(8,821)	71,437	(156,914)	32,625	329,188	(19,658)	63,494	(56,528)	467,159	2,347,410
<b>FUND BALANCES, BEGINNING OF YEAR - AS PREVIOUSLY STATED</b>	1,316,024	971,433	228,266	(2,222)	540,798	(50,949)	297,284	87,823	672,380	448,521	-	1,471,665	1,479,039	7,460,062
Prior period adjustment	-	-	-	469,538	-	-	-	-	-	-	82,642	-	-	552,180
<b>FUND BALANCES, BEGINNING OF YEAR - RESTATED</b>	1,316,024	971,433	228,266	467,316	540,798	(50,949)	297,284	87,823	672,380	448,521	82,642	1,471,665	1,479,039	8,012,242
<b>FUND BALANCES, END OF YEAR</b>	\$ 2,342,627	\$ 1,227,777	\$ 235,008	\$ 803,055	\$ 531,977	\$ 20,488	\$ 140,370	\$ 120,448	\$ 1,001,568	\$ 428,863	\$ 146,136	\$ 1,415,137	\$ 1,946,198	\$ 10,359,652

**Jackson County, Illinois**

**COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES**

**AGENCY FUNDS**

**November 30, 2020**

<b>Agency Funds</b>										
	<b>County Collector's Funds</b>	<b>Township Bridge Program</b>	<b>Township Motor Fuel Tax Fund</b>	<b>Tax Sale Fund</b>	<b>Rental Housing Support Program</b>	<b>Circuit Clerk Bond Fund</b>	<b>Trustee Redemption Fund</b>		<b>Total</b>	
<b>ASSETS</b>										
Cash	\$ 29,985,616	\$ 80,536	\$ 1,591,819	\$ 71,550	\$ 7,009	\$ 165,436	\$ 41,155	\$ 31,943,121		
Investments	-	-	-	-	-	491,013	-	-	491,013	
<b>Total assets</b>	<b>\$ 29,985,616</b>	<b>\$ 80,536</b>	<b>\$ 1,591,819</b>	<b>\$ 71,550</b>	<b>\$ 7,009</b>	<b>\$ 656,449</b>	<b>\$ 41,155</b>	<b>\$ 32,434,134</b>		
<b>LIABILITIES</b>										
Due to others	\$ -	\$ 80,536	\$ 1,591,819	\$ 71,550	\$ 7,009	\$ 656,449	\$ 41,155	\$ 2,448,518		
Due to taxing units	29,985,616	-	-	-	-	-	-	-	29,985,616	
<b>Total liabilities</b>	<b>29,985,616</b>	<b>80,536</b>	<b>1,591,819</b>	<b>71,550</b>	<b>7,009</b>	<b>656,449</b>	<b>41,155</b>	<b>32,434,134</b>		
<b>NET POSITION</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**Jackson County, Illinois**  
**COMBINING BALANCE SHEET**  
**DISCRETELY PRESENTED COMPONENT UNITS**  
**November 30, 2020**

	<b>Health</b>		<b>Mental</b>	
	<b>Department</b>	<b>Tuberculosis</b>	<b>Health (708) Board</b>	<b>Totals</b>
<b>Assets</b>				
Cash	\$ 1,314,233	\$ 73,441	\$ 121,599	\$ 1,509,273
Accounts Receivable:				
Other governmental units and agencies	1,124,202	-	-	1,124,202
Property taxes	1,065,505	102,303	544,868	1,712,676
Other receivables	-	29	-	29
Investments	-	-	-	-
Due from other funds	43,387	-	-	43,387
Prepayments	9,215	-	-	9,215
Inventory	42,450	1,684	-	44,134
<b>Total Assets</b>	<b>\$ 3,598,992</b>	<b>\$ 177,457</b>	<b>\$ 666,467</b>	<b>\$ 4,442,916</b>
<b>Liabilities and Fund Balances</b>				
Liabilities:				
Accounts payable	\$ 369,081	\$ -	\$ -	\$ 369,081
Accrued payroll	83,334	-	-	83,334
Compensated absences	81,470	-	-	81,470
Due to other funds	2,356	5,650	-	8,006
Deferred revenue	914,100	69,000	378,740	1,361,840
<b>Total Liabilities</b>	<b>1,450,341</b>	<b>74,650</b>	<b>378,740</b>	<b>1,903,731</b>
Fund Balance:				
Unreserved, undesignated	2,148,651	102,807	287,727	2,539,185
<b>Total Fund Balances</b>	<b>2,148,651</b>	<b>102,807</b>	<b>287,727</b>	<b>2,539,185</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 3,598,992</b>	<b>\$ 177,457</b>	<b>\$ 666,467</b>	<b>\$ 4,442,916</b>

**Jackson County, Illinois**

**RECONCILIATION OF THE DISCRETELY PRESENTED COMPONENT UNITS BALANCE SHEET**

**TO THE STATEMENT OF NET POSITION**

**November 30, 2020**

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Total fund balances for discretely presented component units	\$ 2,539,185
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Total net position reported for discretely presented component units in the statement of net position is different because:

Capital assets used in discretely presented component units are not financial resources and therefore are not reported in the funds. Those assets consist of:

Land	49,500
Land improvements, net of \$110,433 accumulated depreciation	10,532
Building and improvements, net of \$1,293,118 accumulated depreciation	865,240
Equipment, less \$316,155 accumulated depreciation	13,439
Total capital assets	<u>938,711</u>

Deferred inflows of resources related to pensions are applicable to future periods, therefore, are not reported in the governmental fund balance sheet.

(203,548)

Long-term liabilities applicable to the County's discretely presented component units are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position. Long-term liabilities consist of:

Compensated absences	(50,845)
Net pension liability	<u>(904,140)</u>
Total long-term liabilities	<u>(954,985)</u>

Total net position of discretely presented component units

\$ 2,319,363

**Jackson County, Illinois**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES**  
**DISCRETELY PRESENTED COMPONENT UNITS**  
**For the fiscal year ended November 30, 2020**

	<b>Health</b>	<b>Mental</b>		
	<b>Department</b>	<b>Tuberculosis</b>	<b>(708) Board</b>	<b>Totals</b>
<b>Revenues - Unrestricted Funds</b>				
General property taxes	\$ 723,188	\$ 70,823	\$ 358,882	\$ 1,152,893
Intergovernmental revenue	3,541,652	-	-	3,541,652
Use of money and property	508	109	1,723	2,340
Service charges, permits and fees	376,433	5,368	-	381,801
Other income	9,277	-	-	9,277
 Total Unrestricted Fund Revenues	 4,651,058	 76,300	 360,605	 5,087,963
<b>Expenditures - Unrestricted Funds</b>				
Public health	4,426,373	45,731	364,985	4,837,089
 Total Unrestricted Fund Expenditures	 4,426,373	 45,731	 364,985	 4,837,089
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>				
	224,685	30,569	(4,380)	250,874
<b>FUND BALANCES, BEGINNING OF YEAR</b>	<b>1,923,966</b>	<b>72,238</b>	<b>292,107</b>	<b>2,288,311</b>
<b>FUND BALANCES, END OF YEAR</b>	<b>\$ 2,148,651</b>	<b>\$ 102,807</b>	<b>\$ 287,727</b>	<b>\$ 2,539,185</b>

## Jackson County, Illinois

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF DISCRETELY PRESENTED COMPONENT UNITS  
TO THE STATEMENT OF ACTIVITIES**

**For the fiscal year ended November 30, 2020**

Net change in fund balances - total discretely presented component units \$ 250,874

The change in net assets reported for discretely presented component units in the statement of activities is different because:

Governemental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$65,085) exceeded capital outlays \$42,869 in the current period.

(22,266)

Governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.

(321,330)

Some expenses reported in the statement of activities do not require the use of current financial resources; therefore, they are not reported as expenditures in governmental fund:

Change in compensated absences 16,038

**Change in net assets of discretely presented component units** \$ (76,684)

## Federal Financial Assistance



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Marion, IL 62959

**Independent Auditors' Report on Internal Control  
Over Financial Reporting and on Compliance and Other  
Matters Based on an Audit of Financial Statements Performed in  
Accordance with *Government Auditing Standards***

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Jackson County Board  
Courthouse  
Murphysboro, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois, as of and for the year ended November 30, 2020, and the related notes to the financial statements, which collectively comprise Jackson County, Illinois' basic financial statements and have issued our report thereon dated July 28, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Jackson County, Illinois' internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jackson County, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of Jackson County, Illinois' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be a material weakness. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Jackson County, Illinois' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

### **Jackson County, Illinois' Response to Findings**

Jackson County, Illinois' response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Jackson County, Illinois' response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Kerber, Eck & Buseel LLP*

Marion, Illinois  
July 28, 2021



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Marion, IL 62959

## **Independent Auditors' Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance**

---

Jackson County Board  
Courthouse  
Murphysboro, Illinois

### **Report on Compliance for Each Major Federal Program**

We have audited Jackson County, Illinois' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Jackson County, Illinois' major federal programs for the year ended November 30, 2020. Jackson County, Illinois major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of Jackson County, Illinois' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200 *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Jackson County, Illinois' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Jackson County, Illinois' compliance.

### **Opinion on Each Major Federal Program**

In our opinion, Jackson County, Illinois, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended November 30, 2020.

### **Report on Internal Control Over Compliance**

Management of Jackson County, Illinois, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Jackson County, Illinois' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Jackson County, Illinois' internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Kerker, Eck & Broeckel LLP*

Marion, Illinois  
July 28, 2021

**Jackson County Board**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For the year ended November 30, 2020**

<b>Federal Grantor/Program or Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Pass-through Grantor and Number</b>	<b>Federal Expenditures(\$)</b>
<b>Other Programs</b>			
Department of Homeland Security			
Emergency Management Performance Grants		IEMA Sheriffs Dept,FEMA-4461-	
Emergency Management Performance Grants	97.042	DR-IL	36,722
Emergency Management Performance Grants	97.042	IEMA Ambulance Dept	31,978
Total Emergency Management Performance Grants			68,700
Total Department of Homeland Security			68,700
Department of Defense			
Community Investment		Illinois Department of Transportation	
Community Investment	12.600		2,182
Total Community Investment			2,182
Total Department of Defense			2,182
United States Department of Justice			
Public Safety Partnership and Community Policing Grants			
Public Safety Partnership and Community Policing Grants	16.710		14,661
Total Public Safety Partnership and Community Policing Grants			14,661
Total United States Department of Justice			14,661
United States Environmental Protection Agency			
Performance Partnership Grants		IL Dept of Public Health,05080040H	
Performance Partnership Grants	66.605		250
Total Performance Partnership Grants			250
Total United States Environmental Protection Agency			250
Department of Health and Human Services			
Environmental Public Health and Emergency Response		U.S. Dept of Health Human Services,16274	
Environmental Public Health and Emergency Response	93.070		8,300
Total Environmental Public Health and Emergency Response			8,300
Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements			
Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements	93.074	IL Dept of Public Health,07180038H	44,630
Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements	93.074	IL Dept of Public Health,17180038I	11,569
Total Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements			56,199
Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response			
Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response	93.354	Illinois Department of Public Health,07680039H	53,006
Total Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response			53,006

\*Major program - DUNS 884008483

\*\*Non-cash federal award expenditures.

**Jackson County Board**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For the year ended November 30, 2020**

<b>Federal Grantor/Program or Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Pass-through Grantor and Number</b>	<b>Federal Expenditures(\$)</b>
Improving the Health of Americans through Prevention and Management of Diabetes and Heart Disease and Stroke			
Improving the Health of Americans through Prevention and Management of Diabetes and Heart Disease and Stroke	93.426	Southern Illinois Hospital Services	10,000
Total Improving the Health of Americans through Prevention and Management of Diabetes and Heart Disease and Stroke			10,000
State Physical Activity and Nutrition (SPAN)	93.439	IL Dept of Human Services,2018-F1807-008	60,227
Total State Physical Activity and Nutrition (SPAN)			60,227
Provider Relief Fund	93.498		90,762
Provider Relief Fund			90,762
Total Provider Relief Fund			90,762
Social Services Block Grant		IL Dept of Human Services,FCSYU05059	3,637
Social Services Block Grant	93.667		3,637
Total Social Services Block Grant			3,637
HIV Care Formula Grants			
HIV Care Formula Grants	93.917	IL Dept of Public Health,75780029E	652,130
HIV Care Formula Grants	93.917	IL Dept of Public Health,05780064H	252,175
Total HIV Care Formula Grants			904,305
HIV Prevention Activities Health Department Based			
HIV Prevention Activities Health Department Based	93.940	IL Public Health Association,20-141-01	68,491
Total HIV Prevention Activities Health Department Based			68,491
<i>Total Department of Health and Human Services</i>			1,254,927
Department of the Treasury			
Coronavirus Relief Fund			
Coronavirus Relief Fund	21.019	Illinois Department of Public Health,05180139H	715,428
Coronavirus Relief Fund	21.019	Illinois Department of Public Health,20-491037	593,067
Total Coronavirus Relief Fund			1,308,495 *
<i>Total Department of the Treasury</i>			1,308,495
United States Department of Agriculture			
WIC Special Supplemental Nutrition Program for Women, Infants, and Children			
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	IL Dept of Human Services,FCSWQ01210	10,605
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	IL Dept of Human Services,FCSZQ01210	6,229
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	IL Dept of Human Services,FCSWQ00896	173,215
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	IL Dept of Human Services,FCSZQ00896	75,577
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	IL Dept of Human Services,FCSYQ00896	395,739 **
Total WIC Special Supplemental Nutrition Program for Women, Infants, and Children			661,365
WIC Farmers' Market Nutrition Program (FMNP)			
WIC Farmers' Market Nutrition Program (FMNP)	10.572	IL Dept of Human Services,FCSZQ01276	1,000
Total WIC Farmers' Market Nutrition Program (FMNP)			1,000
WIC Grants To States (WGS)			
WIC Grants To States (WGS)	10.578	IL Dept of Human Services,FCSYQ00896	1,736
Total WIC Grants To States (WGS)			1,736
<i>Total United States Department of Agriculture</i>			664,101
<i>Total Other Programs</i>			3,313,316
<i>Total Expenditures of Federal Awards</i>			<u><u>\$ 3,313,316</u></u>

\*Major program - DUNS 884008483

\*\*Non-cash federal award expenditures.

**Jackson County, Illinois**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

**For the fiscal year ended November 30, 2020**

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**NOTE 1 | BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes federal grant activity of Jackson County, Illinois under programs of the federal government for the year ended November 30, 2020. The information in this Schedule is presented in accordance with Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the general purpose financial statements.

**NOTE 2 | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE 3 | SUBRECIPIENTS**

As required by the Uniform Guidance section 310(b)(5), Jackson County, Illinois did not provide any federal funds to subrecipients during fiscal year ended November 30, 2020.

**NOTE 4 | INDIRECT COST RATE**

Jackson County, Illinois has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

**NOTE 5 | NON-CASH ASSISTANCE, INSURANCE OR LOANS**

As required by the Uniform Guidance section 310(b)(6), Jackson County, Illinois did not receive or administer any insurance and had no loans or loan guarantees outstanding at year ended November 30, 2020.

Non-cash assistance received in the amount \$395,739 is reflected in the Schedule of Expenditures of Federal Awards.

**Jackson County, Illinois**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the fiscal year ended November 30, 2020**

## **Section I - Summary of Auditors' Results**

## *Financial Statements*

Type of auditors' report issued: unmodified

## Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_ yes  no
- Significant deficiencies identified that are not considered to be material weaknesses?  yes \_\_\_\_\_ none reported

Noncompliance material to financial statements noted?  yes  no

## *Federal Awards*

## Internal control over major programs:

- Material weakness(es) identified? \_\_\_\_\_ yes  no
- Significant deficiencies identified that are not considered to be material weakness(es)? \_\_\_\_\_ yes  none reported

## Type of auditors' report issued on compliance for major programs: unmodified

Any audit findings disclosed that are required to be reported in accordance with 2CFR 200.516(a)?  yes  no

### Identification of major programs:

<i>CFDA Number</i>	<i>Name of Federal Program</i>
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21.019 Coronavirus Relief Fund

Dollar threshold used to distinguish between type

A and type B programs: \$750,000

Auditee qualified as low-risk auditee?   X   yes        no

**Jackson County, Illinois**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the fiscal year ended November 30, 2020**

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**Section II - Financial Statement Findings**

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**MATERIAL WEAKNESSES**

**Finding Number 2020-01**

Criteria

To produce accurate financial statements on the modified accrual basis and full accrual basis of accounting and reporting.

Condition and Context

During the year the books and records are maintained on the cash basis of accounting. For financial reporting purposes the books and records are converted to the modified accrual.

Effect

25 audit journal entries were necessary to correct the various issues experienced by the accounting staff during the conversion which increased total fund balance by \$3,614,938. In addition, there were 2 client journal entries which increased fund balance by \$262,650.

Recommendation

- Management should consider extensive training in the accounting software for all users.
- Management should consider a policy to lock down financial information after the audit has started so unauthorized adjustments may not be made to the financial information under audit.
- Management should consider requiring other department's to formally amend their budget when it becomes known they will exceed their budgeted amounts.
- Management should review their year-end closing procedures to ensure all significant accounts are properly reconciled and adjusted at year-end. These procedures should be documented, reviewed and signed off by all individuals involved in the process.

Management Response

The County acknowledges that audit entries were necessary during the FY2020 audit process. The County has taken the following steps to correct items listed above:

- Formally adopted a policy to require all departments to amend budgets
- Discussed extensive training with the software company.
- Discussed additional training for all accounting staff.
- Discussed formally adopting and documenting year-end closing procedures.

**Jackson County, Illinois**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the fiscal year ended November 30, 2020**

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**Section III - Federal Award Findings and Questioned Costs**

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No matters were reported.

**Jackson County, Illinois**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**For the fiscal year ended November 30, 2020**

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Prior Audit Findings

2019-01    Journal Entries and Financial Close – comment not implemented due to staff changes.

## Other Information

**Illinois Grant Accountability and Transparency Act**  
**Grantee Portal - Audit Consolidated Year-End Financial Report**

[Grantee Portal](#) / [Audit Reviews](#) / [Audit](#) / [CYEFR](#)

[Add a Program](#) [Certify & Submit](#)

	CSFA #	Program Name	\$ State	\$ Federal	\$ Other	\$ Total
<a href="#">View</a>	420-00-2433	Local Coronavirus Urgent Remediation Emergency (or Local CURE) & Economic Support Payments Grants Program	0	826,092	0	826,092
<a href="#">View</a>	444-80-0668	Supplemental Nutrition Program for Women, Infants and Children - WIC Program	0	238,513	0	238,513
<a href="#">View</a>	444-80-0670	Supplemental Nutrition Program for Women, Infants and Children - Breastfeeding Peer Counselor Program	0	20,530	0	20,530
<a href="#">View</a>	444-80-0671	Supplemental Nutrition Program for Women, Infants, and Children - Farmers Market	0	1,000	0	1,000
<a href="#">View</a>	444-80-1674	Bureau of Maternal and Child Health - Family Case Management	25,727	0	0	25,727
<a href="#">View</a>	444-80-1675	Bureau of Maternal and Child Health- High Risk Infant Follow-Up/Healthworks	9,925	0	0	9,925

Totals: 2,749,371 3,113,042 33,624,696 39,487,108

<a href="#">View</a>	478-00-0245	Child Support Enforcement	0	1,478	0	1,478
<a href="#">View</a>	478-00-0251	Medical Assistance Program	0	0	0	0
<a href="#">View</a>	482-00-0263	Public Health Emergency Preparedness	0	62,191	26,011	88,203
<a href="#">View</a>	482-00-0901	Local Health Protection Grant	141,696	0	0	141,696
<a href="#">View</a>	482-00-0904	Vector Surveillance and Control Grants	14,102	0	0	14,102
<a href="#">View</a>	482-00-0911	Illinois Tobacco-Free Communities	177,551	0	0	177,551
<a href="#">View</a>	482-00-1032	Ryan White Part B Lead Agents	0	784,850	0	784,850
<a href="#">View</a>	482-00-1583	Lead Poisoning Prevention and Response	9,698	0	0	9,698
<a href="#">View</a>	482-00-1599	Summer Food and CACFP Program	350	0	0	350
<a href="#">View</a>	482-00-2083	Pre-exposure Prophylaxis (PrEP)	90,605	0	0	90,605
<a href="#">View</a>	482-00-2406	COVID-19 Crisis Grant	0	53,006	0	53,006
<a href="#">View</a>	482-00-2426	COVID-19 Contact Tracing	0	1,035,381	0	1,035,381
<a href="#">View</a>	493-60-1652	NG9-1-1 Expenses Grant Program	0	0	0	0
<a href="#">View</a>	494-00-0961	Assistance to Needy Units of Governments - Township/Road Districts	113,391	0	0	113,391
<a href="#">View</a>	494-00-0965	Township Bridge Program	255,850	0	0	255,850
<a href="#">View</a>	494-00-0966	County Consolidated Program	446,297	0	0	446,297

Totals: 2,749,371 3,113,042 33,624,696 39,487,108

<a href="#">View</a>	494-00-1004	Local Highway Safety Improvement Program	0	0	0	0
<a href="#">View</a>	494-00-1005	Local Federal Bridge Program	0	0	0	0
<a href="#">View</a>	494-00-1007	Emergency Relief Program	0	0	0	0
<a href="#">View</a>	494-00-1488	Motor Fuel Tax Program	1,436,646	0	0	1,436,646
<a href="#">View</a>	494-00-2356	REBUILD ILLINOIS Local Bond Program	0	0	0	0
<a href="#">View</a>	494-10-0343	State and Community Highway Safety/National Priority Safety Program	0	0	0	0
<a href="#">View</a>	494-42-0495	Local Surface Transportation Program	0	0	0	0
<a href="#">View</a>	588-40-0450	Emergency Management Performance Grants	27,532	0	0	27,532
<a href="#">View</a>		Other grant programs and activities		90,000	194,657	284,657
<a href="#">View</a>		All other costs not allocated			33,404,027	33,404,027
Totals:			2,749,371	3,113,042	33,624,696	39,487,108

**Jackson County, Illinois  
Corrective Action Plan  
For the year ended November 30, 2020**

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**Finding Number 2020-01**

**Criteria**

To produce accurate financial statements on the modified accrual basis and full accrual basis of accounting and reporting.

**Condition**

During the year the books and records are maintained on the cash basis of accounting. For financial reporting purposes the books and records are converted to the modified accrual.

**Cause**

The accounting staff encountered various issues and problems during the conversion to the modified accrual basis of accounting.

**Effect**

25 audit journal entries were necessary to correct the various issues experienced by the accounting staff during the conversion which increased total fund balance by \$3,614,938. In addition, there were 2 client journal entries which increased fund balance by \$262,650.

**Questioned Costs**

None noted.

**Recommendation**

We recommend management review the year end conversion and closing procedures to reduce the number of audit journal entries and reduce the time required to perform the conversion. This will also allow the audit to be completed in a timely manner.

**Corrective Action Plan**

The Treasurer's office plans to create a close out procedures document that outlines all necessary year end tasks. Include a checklist for a supervisor to review and sign. Use previous two years of AJE's to determine needs, as well as consultation with KEB, the County's external auditor. The office will also gain a thorough understanding of government fund and accrual based accounting by obtaining training through GFOA.

**Official Responsible for Ensuring the Corrective Action Plan**

Liz Hunter, Treasurer

**Planned Completion Date for the Corrective Action Plan**

Entries for the fiscal year 2020 were corrected in May 2021. Additional training will begin in August 2021.

